Reference Guide: Identifying Policy Levers to Improve the Massachusetts System of Public Supports for Low-Income Families

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Purpose: The goal of this reference guide is to provide background information on eligibility requirements for public assistance programs available to low-income families in the state of Massachusetts to demonstrate the inconsistencies and complexities that arise from those eligibility requirements. In order to better understand these complex systems, the policy levers are identified in the form of information about the associated legislation and government agencies for each public support program. This information can be used to develop more effective and efficient policies and better serve the needs of low-income families.

Low-income families often rely on a mix of earned income and public supports such as housing and childcare subsidies—to make ends meet. Given the high cost of living relative to earned income in the state of Massachusetts, families are particularly reliant on these public supports in order to meet their basic needs. Common public supports include:

- Income-based Childcare Vouchers—Federal and state programs that provide financial assistance for childcare for children under age 13 when parents are employed;
- Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)—Federal program that provides nutrition assistance to women who are pregnant and/or have child(ren) under the age of five;
- Supplemental Nutrition Assistance Program (SNAP), formerly known as food stamps—Federal program that increases access to nutritious food;
- MassHealth (Medicaid and State Children's Health Insurance Program)—
 Federal and state programs that increase access to health insurance for health care needs;

- Massachusetts Rental Voucher Program (MRVP), Housing Choice Vouchers (Section 8), and Public Housing—Federal and state programs that subsidize monthly rent payments to increase housing stability;
- **Transitional Aid to Families with Dependent Children (TAFDC)**—Federal and state program that provides financial assistance to low-income working families with children under the age of 18;
- Federal and State Earned Income Tax Credit (EITC)—refundable tax credits that supplement income for employed low-income families; and
- Child Tax Credit (CTC)—Federal refundable tax credit that supplements income for employed low-income families with children under the age of 18.

The system of public supports available to low-income families in the state is complex. Each public support program has its own unique set of eligibility requirements, including income limits that restrict the amount of wages a recipient can earn, asset limits that prevent recipients from saving large amounts of money, and work requirements. Furthermore, many of these public supports suffer from long waiting lists or short time limits.

Table 1 (see page 4) outlines income eligibility levels as well as the ways in which

 income is defined by each of the different programs. As demonstrated in the table, these

 public support programs use different measures to assess income eligibility:

- Two of the major public support programs determine income eligibility based on a percentage of the Federal Poverty Line (FPL). For a family of three, the poverty line is very low, at \$20,160 per year.¹
- One program uses a percentage of State Median Income (SMI). The Massachusetts State Median Income (SMI) is \$70,628 according to the 2015 American Community Survey (ACS).²
- Three programs use a percentage of Area Median Income (AMI) that varies based on where a family lives and its household size. For example, the AMI for a four-person family in Boston is \$98,500.³

Table 2 (see page 7), outlines the asset limits for each program. Assets encompass anything of high value that can be converted to cash, and can include valuables such as a home, car, and/or a savings account. Each public support program sets its own asset limit that, if exceeded, disqualifies a family from a program. Asset limits can deter economic mobility; in fact asset building is cited as a key link to sustainable poverty alleviation because it helps build the long-term capacity of families. The table shows that four of the nine (44.4%) major public support programs have an asset limit.

Table 3 (see page 9) provides information about the general legal context that governs each public support program, including relevant legislation and regulations as well as the associated government agency at both the Federal and State levels. Furthermore, information about the point of access for families is included. This information will allow policymakers to locate the specific policies that govern each aspect of this multifaceted system.

Table 4 (see page 12) is a snapshot of the legislation that governs the Massachusetts public support system today. Information about the relevant legislation and/or regulation(s) that currently govern each specific aspect (such as income limits, asset limits, or work requirements) of each public support program is provided.

The laws and regulations that govern these public support programs change frequently, so these tables are followed by an **Annotated References** section (see page 15), which includes more detailed information about the data in the tables, as well as links to source materials, including government databases for laws and regulations. These websites and databases contain the most current information on these public support programs.

| | Program Name | Area Median Income (AMI) | State Median Income (SMI) | Federal Poverty Level (FPL) ⁵ | Other | What Counts as Income? |
|------------|--|-----------------------------------|------------------------------------|---|-------|---|
| Childcare: | | | | | | - |
| | Income Eligible Vouchers | | 50% | | | Earned income (such as wages); SSI; child support (monetary and in-kind); rental income; and TAFDC |
| Nutrition: | | | | | | |
| | Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) | | | 185% | | Earned income (such as wages or worker's compensation) |
| | Supplemental Nutrition Assistance Program (SNAP) | | | 200% | | Earned income (including wages, tips, salary and earnings from self- employment); social security (but not SSI); unemployment compensation; veterans' and other pension benefits; and income from trusts |

Table 1: Income Eligibility for Public Assistance Programs Available to Massachusetts Families⁴

| | Program Name | Area Median Income (AMI) | State Median Income (SMI) | Federal Poverty Level (FPL) | Other | What Counts as Income? |
|--------------|---|-----------------------------------|------------------------------------|--------------------------------------|-------|---|
| Health Care: | | | | | | |
| | MassHealth (Medicaid) | | | | √6 | Earned income (including wages, tips, salary and earnings from self- employment); social security (but not SSI); unemployment compensation; veterans' and other pension benefits; and income from trusts |
| Housing: | | | | | | |
| | Housing Choice Voucher (Section 8) | 30%-80% ⁷ | | | | All before-tax income for all family members (including earned wages, social security, pension benefits, income supports, and alimony) |
| | Massachusetts Rental Voucher Program (MRVP) | 80% | | | | All before-tax earned income for all family members (including earned wages, social security, pension benefits, income supports, and alimony) |
| | Public Housing | 80% | | | | All before-tax earned income for all family members (including earned wages, social security, pension benefits, income supports, and alimony) |

| | Program Name | Area Median Income (AMI) | State Median Income (SMI) | Federal Poverty Level (FPL) | Other | What Counts as Income? |
|---------------|---|-----------------------------------|------------------------------------|--------------------------------------|-------|---|
| Income Suppor | rts: | | | | | |
| ූම | Earned Income Tax Credit (EITC) | | | | √8 | Earned income (such as Wages, salaries, tips, and other taxable employee pay) |
| | Transitional Aid to the Families with Dependent Children (TAFDC) | | | | √9 | Earned income (including wages, tips, salary and earnings from self- employment); social security (but not SSI); unemployment compensation; veterans' and other pension benefits; and income from trusts |

| | Program Name | Asset Limit | What counts as an asset? | |
|----------------|--|---------------------------------|---|--|
| Childcare: | | | | |
| ÂÂ T ÂÂ | Income Eligible Vouchers | None | | |
| Nutrition: | | | | |
| Y | Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) | None | | |
| | Supplemental Nutrition Assistance Program (SNAP) | | Bank accounts | |
| Health Care: | | | | |
| | MassHealth (Medicaid) | \$2,000 - \$3,000 ¹¹ | Cash; Bank accounts; IRAs, Keogh Plans, and Pension Funds; Securities (including, but not limited to, stocks, bonds, options, futures contracts, debentures, mutual funds including money-market mutual funds, and other financial instrument); Cash-surrender value of life insurance policies; Real estate other than the primary residence; Vehicles other than the primary household vehicle; Retroactive SSI and Retirement, Survivors, and Disability Insurance (RSDI) benefit payments | |

Table 2: Asset Limits for Public Assistance Programs Available to Massachusetts Families

| | Program Name | Asset Limit | What counts as an asset? |
|------------------|---|------------------------|---|
| Housing: | | | |
| | Housing Choice Voucher (Section 8) | None | |
| | Massachusetts Rental Voucher Program (MRVP) | \$15,000 ¹² | Cash; Bank accounts; The market value of equity in real property, stocks, bonds or other form of capital investment; The value of equity in such personal property as boats, recreational vehicles, luxury goods; Payment received or to be received in settlement of personal or property loss; Money at interest and debts due applicant by any person(s); Value of cash-surrender insurance policies |
| | Public Housing | None | |
| Income Supports: | | | |
| | Earned Income Tax Credit (EITC) | None | |
| 6 | Transitional Aid to the Families with Dependent Children (TAFDC) | \$2,500 | Cash; Bank accounts; Accessible pensions and retirement accounts; Stocks and bonds; Real estate other than the primary residence; A family car with a value above \$10,000 fair market value or \$5,000 equity value (whichever is greater); The fair market or equity value (whichever is greater) of any other vehicles |

| | Program Name | General Legal Context | Primary Federal Agency | Primary State Agency | Points of Access for Clients |
|------------|--|---|---|---|---|
| Childcare: | | | | | |
| ñ 🕯 🗭 👬 | Income Eligible Childcare Voucher | State Law: ¹³ 15D M.G.L. §2 State Regulations: ¹⁴ 606 CMR §10 | N/A | Department of Early Education and Care, Executive Office of Education ¹⁵ | Contracted child care program ¹⁶ |
| Nutrition: | | - | | | |
| | WIC | Federal Legislation: ¹⁷ 42 U.S.C. §1786 Federal Regulation: ¹⁸ 7 C.F.R. §246 State Law: ¹⁹ 1111 M.G.L. §1-7 | Department of Agriculture, Federal Nutrition Service ²⁰ | Department of Public Health ²¹ | 1-800-WIC-1007; call or visit a local WIC office ²² |
| Ĩ | SNAP | <u>Federal Legislation:²³</u> 7 USC §2011 et seq. <u>Federal Regulation:</u> 7 C.F.R. §§271.1-285.5 <u>MA Regulations:</u> 106 C.M.R. §§360-367 | Department of Agriculture, Federal Nutrition Service ²⁴ | Department of Transitional Assistance ²⁵ | Virtual Gateway; Apply in DTA office; Apply by mail; 1- 877-382-2363 ²⁶ |

Table 3: Levels of Government that Control Major Public Support Programs Available to Massachusetts Families

| | Program Name | General Legal Context | Primary Federal Agency | Primary State Agency | Points of Access for Clients |
|--------------|---|--|---|---|--|
| Health Care: | | | | | |
| | MassHealth (Medicaid) | Federal Legislation: 42 U.S.C. §1396 ²⁷ Federal Regulations: ²⁸ 42 C.F.R. §435.6-435.64 MA Regulations: 130 C.M.R. §§501-522 ²⁹ | Department of Health and Human Services ³⁰ | Executive Office of Health and Human Services ³¹ | Apply online or by mail, fax, or phone ³² |
| Housing: | Γ | | I | 1 | |
| | Housing Choice Voucher Program (Section 8) | <u>Federal Legislation:</u> 42 U.S. Code §1437(f) ³³ <u>Federal Regulation:</u> 24 C.F.R. §5.100- 5.2011, ³⁴ 24 C.F.R. §982 ³⁵ | U.S. Department of Housing and Urban Development | N/A | Local Housing Authority (LHA) ³⁶ as well as the regional nonprofit housing agencies under contract with MA Department of Housing and Community Development ³⁷ |
| | Massachusetts Rental Voucher Program (MRVP) | <u>MA Budget:</u> Line item 7004-9024 (No M.G.L.) ³⁸ <u>MA Regulations:</u> 760 C.M.R. §49 ³⁹ | N/A | Department of Housing and Community Development (DHCD) Bureau of Rental Assistance ⁴⁰ | Housing Authorities; Regional nonprofit housing agencies ⁴¹ |

| | Program Name | General Legal Context | Primary Federal Agency | Primary State Agency | Points of Access for Clients |
|-------------------------|---|---|--|--|--|
| | State Public Housing: Families (Chapter 200/705) | <u>State Law:⁴²</u> 121B MGL §32 | N/A | Department of Housing and Community Development (DHCD), Division of Public Housing ⁴³ | Apply at Local Housing Authority (LHA) ⁴⁴ |
| Income Supports: | | | | | |
| | Federal Earned Income Tax Credit (EITC) | <u>Federal Law:⁴⁵</u> 26 U.S.C. §32 <u>Federal Regulation:</u> 26 C.F.R. §1.32-2 ⁴⁶ | Internal Revenue Service, ⁴⁷ Department of the Treasury | N/A | Tax return preparation |
| _\$ | State Earned Income Tax Credit (EITC) | <u>State Law:</u> 62 M.G.L. §6(h) ⁴⁸ | N/A | Department of Revenue ⁴⁹ | Tax return preparation |
| | Transitional Aid to the Families with Dependent Children (TAFDC) | $\frac{\text{Federal Legislation:}^{50}}{42 \text{ U.S.C. } \$601-687}$ $\frac{\text{Federal Regulation:}^{51}}{45 \text{ C.F.R. } \$200-287}$ $\frac{\text{State Law:}^{52}}{118 \text{ MGL } \$1-19}$ $\frac{\text{State Regulation:}^{53}}{106 \text{ C.M.R. } \$203-208}$ | Administration for Children and Families, Department of Health and Human Services ⁵⁴ | Department of Transitional Assistance ⁵⁵ | Visit DTA office or call 1-877-382-2363 ⁵⁶ |

| | | Governance of Program Elements Relevant to Cliff Effects: | | | | | | |
|------------|--|--|--|--|---|--|--|--|
| | Program | Gross Income | Net Income | Asset Type | Asset Limit | Work Requirement | Benefit Level | |
| Childcare: | | | | | | | | |
| ñî 🖷 👬 | Income Eligible Childcare Voucher | MA Law, ⁵⁷ MA Regulation ⁵⁸ | N/A | N/A | N/A | MA Regulation ⁵⁹ | MA Law, ⁶⁰ MA Regulation ⁶¹ | |
| Nutrition: | - | | | | | | | |
| | Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) | Federal Law, ⁶² Federal Regulation, 63 | Federal Regulation, ⁶⁴ | N/A | N/A | N/A | Federal Law, ⁶⁵ Federal Regulation, ⁶⁶ State Law ⁶⁷ | |
| | Supplemental Nutrition Assistance Program (SNAP) | Federal Law, ⁶⁸ Federal Regulation ⁶⁹ | Federal Law, ⁷⁰ Federal Regulation, ⁷¹ State Regulation ⁷² | Federal Law, ⁷³ Federal Regulation, ⁷⁴ State Regulation ⁷⁵ | Federal Law, ⁷⁶ Federal Regulation, ⁷⁷ | Federal Law, ⁷⁸ Federal Regulation, ⁷⁹ State Regulation ⁸⁰ | Federal Regulation, ⁸¹ State regulation ⁸² | |

Table 4: Snapshot of Legal Context and Level of Government Involved in Public Assistance Programs

| | | | Governance of | f Program Elen | nents Relevant | to Cliff Effects: | |
|--------------|---|--|---|---|--|---------------------|--|
| | Program | Gross Income | Net Income | Asset Type | Asset Limit | Work Requirement | Benefit Level |
| Health Care: | | | | | | | |
| | MassHealth (Medicaid) | Federal Law, ⁸³ Federal Regulation, ^{84, 85, 86} | N/A | Federal Regulation, ⁸⁷ State Regulation ⁸⁸ | Federal Regulation, ⁸⁹ State Regulation ⁹⁰ | N/A | Federal Law, ⁹¹ Federal Regulation, ⁹² State Regulation ⁹³ |
| Housing: | | | | | | | |
| | Housing Choice Voucher (Section 8) | Federal Law, ⁹⁴ Federal Regulation ⁹⁵ | Federal Law, ^{96,97} Federal Regulation ⁹⁸ | N/A | N/A | N/A | Federal Law, ^{99,} Federal Regulation ¹⁰⁰ |
| | Massachusetts Rental Voucher Program (MRVP) | MA Line Item cap ¹⁰¹ | DHCD (MA) Regulation ¹⁰² | DHCD (MA) Regulation ¹⁰³ | DHCD (MA) Regulation ¹⁰⁴ | N/A | MA budget line item, ¹⁰⁵ MA regulation ¹⁰⁶ |
| | MA Public Housing: Families (Chapter 200/705) | MA Regulation 107 | MA Law, ¹⁰⁸ MA Regulation ¹⁰⁹ | MA Regulation ¹¹⁰ | MA Regulation ¹¹¹ <u>Note:</u> Included in Gross Income | None | MA Law, ¹¹² MA Regulation ¹¹³ |

| | | | Governance of | f Program Elen | nents Relevant | to Cliff Effects: | |
|------------------------------|---|---|------------------------------------|--|--|---|--|
| | Program | Gross | Net Income | Asset Type | Asset Limit | Work | Benefit |
| | - | Income | | | | Requirement | Level |
| Income Suppor | ts: | | | | | . | |
| | Federal Earned Income Tax Credit (EITC) | Federal Law, ^{114,115} Federal Regulation ¹¹⁶ | N/A | Federal Law ¹¹⁷ | Federal Law ¹¹⁸ | Inherent in program structure: Must have earned income | Federal Law, ¹¹⁹ Note: Tables available from IRS ¹²⁰ |
| 6 | State Earned Income Tax Credit (EITC) | Must meet federal EITC requirement, see Federal EITC | N/A | Must meet federal EITC requirement, see Federal EITC | Must meet federal EITC requirement, see Federal EITC | Inherent in program structure: Must have earned income Federal Law, ¹²⁷ Federal Regulation, ¹²⁸ State Regulation, ¹²⁹ | 23% of the federal EITC; Governed by: MA Law ¹²¹ |
| ⁶ ¹ | Transitional Aid to the Families with Dependent Children (TAFDC) | State Regulation 122,123 | State Regulation ¹²⁴ | State Regulation ¹²⁵ | State Regulation ¹²⁶ | | State regulation ¹³⁰ |
| | Child Tax Credit | Federal Law ¹³¹ | N/A | N/A | N/A | Inherent in program structure: Must have earned income | Federal Law, ¹³² |

Annotated References

² In contrast to this, the Suffolk County area median income is \$95,500 but is \$67,770 for Berkshire County. This means that a family of three will be eligible to receive the income eligible childcare voucher if their monthly net income is at or below 50% of the State Median Income—\$3,695. However, that same family will not be able to receive the Supplemental Nutritional Assistance Program (SNAP) because its income eligibility is 200% of the federal poverty line—\$3,360.

³ <u>https://www.boston.gov/sites/default/ les/affordable-housing-boston.pdf</u>

⁴ Tables 1 and 2 are adapted from: Bingulac, M., Carey, C., & Crandall, S. (2017). The Road to the Cliff Edge: Understanding Financial Gaps in Public Assistance Programs Available to Massachusetts Families. *The Center for Social Policy, University of Massachusetts Boston*. Retrieved from

https://www.umb.edu/editor_uploads/images/centers_institutes/center_social_policy/The Road_to_the_Cliff_Edge_08.16.17.pdf

⁵ Federal Poverty Line varies by the number of persons in a household. For a family of three, poverty line is at \$20,160 per year. Official 2016 thresholds are available here: <u>https://www.federalregister.gov/documents/2016/01/25/2016-01450/annual-update-of-the-hhs-poverty-guidelines</u> Massachusetts State Median Income (SMI) is 70.628 according to the 2015 American Community Survey (ACS).

⁶ Based on Modified Adjusted Gross Income (MAGI); can be no more than 200% of the federal poverty level

⁷ 75 percent of all households selected to receive Section 8 must have incomes within 30 percent of the area median income; 25 percent of Section 8 households can have incomes up to 50 percent of the AMI; in some instances these limits can go as high as 80 percent of the AMI, although very few housing agencies serve households with this income at this limit

⁸ State EITC income eligibility levels are adjusted annually and are not based on a common income standard (FPL, SMI, or AMI). For more information, visit <u>http://www.mass.gov/dor</u>

⁹ TAFDC eligibility is based on a gross income test <u>and</u> a needs test. This is not a truly means-tested entitlement programs. Someone can receive TAFDC for 24 consecutive months, after which they have to reapply and they cannot receive it for longer than 60 months over their lifetime.

¹⁰ In order to qualify for this benefit program, you must be a resident of the state of Massachusetts and fall into one of two groups: (1) those with a current bank balance (savings and checking combined) under \$2,001, or (2) those with a current bank balance (savings and checking combined) under \$3,001 who share their household with a person or persons age 60 and over, or with a person with a disability (a child, your spouse, a parent, or yourself).

¹¹ MassHealth asset limit only applies to seniors according to 130 CMR 506.001—see <u>https://www.mass.gov/files/documents/2018/01/29/130cmr506.pdf</u> for details. For a senior individual, the asset limit is \$2,000; and for a senior couple living together in the community where there is financial responsibility according to 130 CMR 520.002(A)(1),

¹ This is a federal calculation that is the same across geographies and only varies by household size.

the asset limit is \$3,000. This asset limit referenced at 130 CMR §520.003; <u>http://www.mass.gov/eohhs/docs/masshealth/regulations/member-eligibility/130-cmr-520-000.pdf</u>

¹² For the purposes of initial eligibility an applicant household's total assets may not exceed one and one half times the gross household income of the applicant or \$15,000.00, whichever is greater. There is no asset limitation for purposes of continued eligibility.

¹³ 15D M.G.L. §2(g),

https://malegislature.gov/Laws/GeneralLaws/PartI/TitleII/Chapter15D/Section2 ¹⁴ http://www.mass.gov/courts/docs/lawlib/600-699cmr/606cmr10.pdf

¹⁵ <u>http://www.mass.gov/edu/birth-grade-12/early-education-and-care/financial-assistance/child-care-financial-assistance-ccfa/</u>

¹⁶ 606 CMR §10.04(3): parents can apply and certify at a contracted child care program http://www.mass.gov/courts/docs/lawlib/600-699cmr/606cmr10.pdf;

http://www.mass.gov/edu/birth-grade-12/early-education-and-care/financialassistance/financial-assistance-for-families/ [this website links to a list]

¹⁷ Aussenberg, R.A., & Kortrey, J.E. (2015, July 21). A primer on WIC: The Special Nutrition Program for Women, Infants, and Children (7-5700). Washington, DC:

Congressional Research Service. Retrieved from https://fas.org/sgp/crs/misc/R44115.pdf

¹⁸ WIC regs found at 7 C.F.R. §246; <u>https://www.fns.usda.gov/wic/wic-laws-and-regulations</u>

- ¹⁹ https://malegislature.gov/Laws/GeneralLaws/PartI/TitleXVI/Chapter1111
- ²⁰ <u>https://www.fns.usda.gov/wic/about-wic-glance</u>

²¹ WIC is administered by the Dept. of Health and Human Services at the federal level and the Department of Public Health at the state level.

http://www.mass.gov/eohhs/consumer/basic-needs/food/wic/

²² <u>http://www.mass.gov/eohhs/consumer/basic-needs/food/wic/participants/</u>

²³ SNAP is reauthorized by the "Farm Bill," P.L. 113-79 (Expires 2018).

²⁴ <u>https://www.fns.usda.gov/snap/supplemental-nutrition-assistance-program-snap</u>

²⁵ http://www.mass.gov/eohhs/gov/departments/dta/food-assistance.html

²⁶ SNAP application process determined by regulation at 106 CMR §§361

²⁸ <u>https://www.macpac.gov/reference-guide-to-federal-medicaid-statute-and-regulations/</u> ²⁹ http://www.macpac.gov/achba/gov/lawa_macs/macshaelth/

²⁹ http://www.mass.gov/eohhs/gov/laws-regs/masshealth/

³⁰ The Center for Medicaid and CHIP Services (CMCS) "...serves as the focal point for all the national program policies and operations..." for Medicaid, CHIP, and BHP, <u>https://www.medicaid.gov/about-us/index.html</u>

³¹ In Massachusetts, MassHealth (Medicaid) is administered by the Executive Office of Health and Human Services (<u>http://www.mass.gov/bb/h1/fy10h1/brec10/dpt/hcehs.htm</u>)

³² <u>http://www.mass.gov/eohhs/consumer/insurance/apply-for-health-coverage/</u>

³³ 42 U.S.C. §1437, See: <u>https://www.gpo.gov/fdsys/pkg/USCODE-2016-</u>

<u>title42/pdf/USCODE-2016-title42-chap8-subchapI-sec1437f.pdf</u>; Definition of monthly assistance payment (amount paid by government) is given at 42 U.S.C. §1437(f)(c)(3).

Note that rent itself is given at 42 U.S.C. 1437a. Establishment of good-cause eviction is given at 42 U.S.C. 1437(f)(d)(1)(B)(ii).

³⁴ Part 5 of Title 24 (Code of Federal Regulations) provides general HUD program requirements, including for Section 8. Part 5 includes definitions of income under Section 8. <u>https://www.ecfr.gov/cgi-bin/text-</u>

idx?SID=d3b310627dff4108a1d0eb952cbae056&mc=true&tpl=/ecfrbrowse/Title24/24cf r5_main_02.tpl

³⁵ 24 C.F.R. §982, See <u>https://www.ecfr.gov/cgi-bin/text-</u>

idx?tpl=/ecfrbrowse/Title24/24cfr982_main_02.tpl; 24 C.F.R. §982.505 stipulates how to calculate the housing assistance payment, 24 C.F.R. §982.505 stipulates the maximum family share at initial occupancy, 24 C.F.R. §982.515 defines the family rent to owner, or the amount the family is required to pay

³⁶ https://www.hud.gov/program_offices/public_indian_housing/pha/contacts/ma

³⁷ https://www.mass.gov/service-details/regional-administering-agencies-contact-listing
 ³⁸ 7 C.F.R. §273.9: Income eligibility standards

7); 106 CMR §363.220(A)(2); 106 CMR §364.400(F); 106 CMR §364.400(G); 106 CMR §363.140(D); 106 CMR §365.52; 106 CMR §363.230 (o); 106 CMR §264.4(E) ublicnotices/mrvp42417.pdf"

http://www.mass.gov/hed/docs/dhcd/ph/publicnotices/mrvp42417.pdf

³⁹ <u>http://www.mass.gov/hed/economic/eohed/dhcd/legal/regs/760-cmr-49.html</u>

⁴⁰ <u>http://www.mass.gov/hed/docs/dhcd/ph/publicnotices/mrvpadminplan17.pdf</u>

⁴¹ <u>http://www.mass.gov/hed/housing/rental-assistance/mrv.html</u>

⁴² https://malegislature.gov/Laws/GeneralLaws/PartI/TitleXVII/Chapter121B/Section32

⁴³ http://www.mass.gov/hed/housing/ph-manage/flih.html

⁴⁴ http://www.mass.gov/hed/housing/ph-manage/flih.html

⁴⁵ <u>https://www.law.cornell.edu/uscode/text/26/32</u>

⁴⁶ <u>https://www.ecfr.gov/cgi-bin/text-</u>

idx?SID=76a325006f4ddaa1294dbe281e8449d0&mc=true&node=se26.1.1_132_62&rgn =div8

⁴⁷ Government Accountability Office (GAO). (2017, June). Federal low-income programs: Eligibility and benefits differ for selected programs due to complex and varied rules (GAO-17-558). Retrieved from <u>https://www.gao.gov/products/GAO-17-558</u>

⁴⁸ 62 M.G.L. §6(h) http://www.mass.gov/dor/individuals/filing-and-paymentinformation/guide-to-personal-income-tax/credits/earned-income-crediteic.html#MassRef;

https://malegislature.gov/Laws/GeneralLaws/PartI/TitleIX/Chapter62/Section6 ⁴⁹ http://www.mass.gov/dor/individuals/filing-and-payment-information/guide-to-

personal-income-tax/credits/earned-income-credit-eic.html

⁵⁰ https://www.acf.hhs.gov/ofa/programs/tanf/laws-regulations;

https://www.gpo.gov/fdsys/pkg/USCODE-2015-title42/pdf/USCODE-2015-title42chap7-subchapIV.pdf

⁵¹ <u>https://www.ecfr.gov/cgi-bin/text-</u>

idx?SID=859a91afe8b2d8c089b9d4c3141efc99&mc=true&tpl=/ecfrbrowse/Title45/45cfr v2_02.tpl#200

⁵² <u>https://malegislature.gov/Laws/GeneralLaws/PartI/TitleXVII/Chapter118</u>

⁵³ <u>http://www.mass.gov/eohhs/gov/laws-regs/dta/106-cmr-203-208.html</u>

⁵⁴ https://www.acf.hhs.gov/ofa/programs/tanf/about

⁵⁵ http://www.mass.gov/eohhs/gov/departments/dta/cash-assistance.html

⁵⁶ <u>http://www.mass.gov/eohhs/consumer/basic-needs/financial/applying-for-public-assistance.html</u>

⁵⁷ Development of the gross income test is authorized by 15D M.G.L. §2(g), https://malegislature.gov/Laws/GeneralLaws/PartI/TitleII/Chapter15D/Section2

⁵⁸ Gross income requirement is described at 606 CMR §10.04(1): "...total gross monthly income for the household is at or below 50% of the State Median Income at the time of the family's initial enrollment. Families, whose gross monthly income is at or below 50% of the State Median Income at the initial assessment, will continue to meet the financial requirements provided that the total gross monthly income for the household remains at or below 85% of the State Median Income" NOTE: the financial test for families with an "incapacitated parent or a child with Special Needs" is a total gross monthly income at or below 85% of the State Median Income as per 606 CMR §10.04(2).

⁵⁹ Parents are required to fulfill a "service need," which could include work, maternity leave, or education. This is codified at 606 CMR §10.04(1)(b)

http://www.mass.gov/courts/docs/lawlib/600-699cmr/606cmr10.pdf

⁶⁰ Development of the sliding scale fee is authorized by 15D M.G.L. §2(e), <u>https://malegislature.gov/Laws/GeneralLaws/PartI/TitleII/Chapter15D/Section2</u>

⁶¹ General information about fees (what parent pays) is available at 606 CMR §10.03(2) <u>http://www.mass.gov/courts/docs/lawlib/600-699cmr/606cmr10.pdf</u>

⁶² 42 U.S.C. §1786(f)(2)(A)(i): Income guideline established by Secretary may not exceed maximum set forth in Richard B. Russell National School Lunch Act (185% of FPL)

 63 Through federal regulations (7 C.F.R. §246.7), the Secretary allows states to set income eligibility between 100% of FPL and the maximum allowed at 42 U.S.C. §1786(f)(2)(A).

⁶⁴ States are allowed to exclude certain types of income from gross income test. Authority given at 7 C.F.R. §246.7(d)(2)(iv)

⁶⁵ State substitutions for basic federal requirements for food provided to participants, provided they are nutritionally equivalent, are authorized in federal law at 42 U.S.C. §1786(b)(14)

⁶⁶ The federal government determines minimum requirements for food provided to participants at 7 C.F.R. §246.10 (https://www.law.cornell.edu/cfr/text/7/246.10), but state substitutions for these, provided they are nutritionally equivalent, are authorized in federal law at 42 U.S.C. §1786(b)(14)

⁶⁷ 1111 M.G.L. §5 is the section of the state law that governs the food provided to participants. Guidance here is vague, with much delegation given to the Executive Branch.

https://malegislature.gov/Laws/GeneralLaws/PartI/TitleXVI/Chapter111I/Section5 ⁶⁸ 7 U.S.C. §2014(c) stipulates that gross income shall not exceed the poverty line. See https://www.gpo.gov/fdsys/pkg/USCODE-2016-title7/pdf/USCODE-2016-title7-chap51sec2014.pdf. The gross income test is for households without disabled individuals; However, a state option for 200% of the federal poverty level is given at 7 CFR **273.2(j)(2)(v)**. The state option was implemented in Massachusetts initially in 2004, expanded in 2008, simplified in 2015. See USDA Chart, Broad-based Categorical Eligibility, August 2016: <u>https://www.fns.usda.gov/sites/default/files/snap/BBCE.pdf</u>, See USDA Guidance to Regional Directors 1/31/11:

https://www.fns.usda.gov/snap/questions-and-answers-broad-based-categoricaleligibility. See DTA tables re: 200% FPL gross income test.

http://www.mass.gov/eohhs/docs/dta/eligibility-charts/c-snap-364-950.pdf; Countable Income and Exclusions: 7 U.S.C. §2014(d); State options for counting income granted at 7 U.S.C. §2014(d)(16-18).

⁶⁹ Gross income is addressed at 7 C.F.R. §273.9. See <u>https://www.ecfr.gov/cgi-bin/text-idx?SID=a3454c545e8d9278d62f8a71e99939f5&node=se7.4.273_19&rgn=div8</u>

⁷⁰ Countable Income and Exclusions (to derive net income): 7 U.S.C. 2014(d)...**state options** given at 2014(d)(16-18); Deductions from Income: 7 U.S.C. 2014(e)...**State options** given at 7 U.S.C. 2014(e)(4), 7 U.S.C. 2014(e)(5)(b)(i), 7 U.S.C. 2014(e)(6)(B), 7 U.S.C. 2014(e)(6)(C), 7 U.S.C. 2014(e)(6)(D). See

https://www.gpo.gov/fdsys/pkg/USCODE-2016-title7/pdf/USCODE-2016-title7-chap51-

<u>sec2014.pdf</u>. Note: The income used in eligibility is income from all sources, subject to specific exclusions, minus deductions. States have options with regard to income exclusions and deductions.

⁷¹ 7 C.F.R. §273.9 gives income standards. Specifically, 7 C.F.R. §273.9(2) sets the net income threshold at 100% of FPL. NOTE: Households which are categorically eligible as defined in 7 C.F.R. § 273.2(j)(2) or 273.2(j)(4) **do not** have to meet either the gross or net income eligibility standards. See <u>https://www.ecfr.gov/cgi-bin/text-</u>

idx?SID=a3454c545e8d9278d62f8a71e99939f5&node=se7.4.273_19&rgn=div8 or https://www.law.cornell.edu/cfr/text/7/273.9

⁷² State options regarding net income implemented in Massachusetts DTA regulations at: 106 CMR §363.140(H)(7); 106 CMR §363.220(A)(2); 106 CMR §364.400(F); 106 CMR §364.400(G); 106 CMR §363.140(D); 106 CMR §365.52; 106 CMR §363.230 (o); 106 CMR §264.4(E). See https://www.mass.gov/lists/106-cmr

⁷³ 7 U.S.C. §2014(g)(1). This section sets the general cap on resources. See <u>https://www.gpo.gov/fdsys/pkg/USCODE-2016-title7/pdf/USCODE-2016-title7-chap51-sec2014.pdf</u>.

⁷⁴ 7 C.F.R. §273.8: Resource eligibility standards. See

https://www.gpo.gov/fdsys/pkg/CFR-2017-title7-vol4/pdf/CFR-2017-title7-vol4part273.pdf; State options given at 7 U.S.C. §2014(g)(2)(D); 7 U.S.C. §2014(g)(6); 7 U.S.C. §2014(n), See https://www.gpo.gov/fdsys/pkg/USCODE-2016title7/pdf/USCODE-2016-title7-chap51-sec2014.pdf.

⁷⁵ Asset state options implemented in state regulations: 106 CMR §363.140(H)(7); 106 CMR §363.140(D); 106 CMR §365.52. See <u>https://www.mass.gov/lists/106-cmr</u>

⁷⁶ 7 U.S.C. §2014(g)(2). This section describes what assets count. Some state options are included (e.g., 7 U.S.C. §2014(g)(2)(d)). See <u>https://www.gpo.gov/fdsys/pkg/USCODE-2016-title7/pdf/USCODE-2016-title7-chap51-sec2014.pdf</u>.

⁷⁷ 7 C.F.R. 273.8. See <u>https://www.gpo.gov/fdsys/pkg/CFR-2017-title7-vol4/pdf/CFR-2017-title7-vol4-part273.pdf</u>: Resource eligibility standards; **State options** given at 7 U.S.C. 2014(g)(2)(D); 7 U.S.C. 2014(g)(6); 7 U.S.C. 2014(n).

⁷⁸ General work requirement imposed by federal statute at 7 U.S.C. §2015(d)(1)

⁷⁹ General work requirements regulated at 7 CFR §273.7(f). See <u>https://www.gpo.gov/fdsys/pkg/CFR-2017-title7-vol4/pdf/CFR-2017-title7-vol4-part273.pdf</u>. Time limit and work requirements for able-bodied adults without dependents at 7 C.F.R. §263.24. See <u>https://www.gpo.gov/fdsys/pkg/USCODE-2016-title7-chap51-sec2014.pdf</u>.

⁸⁰ **State option** for sanctions: 106 CMR §367.800(E). See <u>https://www.mass.gov/lists/106-cmr</u>

⁸¹ SNAP benefit levels are driven by federal requirements, which can be found at 7 C.F.R. §273.1(ii-vi). See <u>https://www.gpo.gov/fdsys/pkg/CFR-2017-title7-vol4/pdf/CFR-2017-title7-vol4-part273.pdf</u> or <u>https://www.law.cornell.edu/cfr/text/7/273.10</u>

⁸² Federal benefit calculation requirements are codified by the Commonwealth at 106 CMR 364.600 <u>http://www.mass.gov/courts/docs/lawlib/106-110cmr/106cmr364.pdf</u>

⁸³ MAGI begins as the Adjusted Gross Income (26 U.S.C. §62). It is then adjusted per federal statute and federal regulation. Federal statutory requirement: Section 1902(e)(14)(A) of Social Security Act, which corresponds to 42 U.S.C. §1396a. https://www.ssa.gov/OP_Home/ssact/title19/1902.htm. Also, Modified Adjusted Gross Income is referenced at 26 U.S.C. §36B(d)(2)(B)

⁸⁴ States are required to cover certain populations (e.g., pregnant women and children under 19). However, **state options** for covering certain groups are authorized at 42 C.F.R. §435.2-435.350. Income options are authorized at 42 C.F.R. §435.601 (Application of financial eligibility methodologies). See

https://www.gpo.gov/fdsys/pkg/CFR-2016-title42-vol4/pdf/CFR-2016-title42-vol4part435.pdf

⁸⁵ Modified Adjusted Gross Income requirement referenced at 42 C.F.R. §435.603. See <u>https://www.gpo.gov/fdsys/pkg/CFR-2016-title42-vol4/pdf/CFR-2016-title42-vol4-part435.pdf</u>

⁸⁶ 42 C.F.R. §435.603(e): Exceptions to methodology used to determine Modified Adjusted Gross Income (i.e., what counts as "income")

⁸⁷ 42 C.F.R. §435.603(g): No resource test or income disregards when MAGI method is applied. To determine if MAGI applies, see 42 C.F.R. 435.603(e).

⁸⁸ Asset Limit referenced in MA regulations at 130 CMR §520.003. See <u>http://www.mass.gov/eohhs/docs/masshealth/regulations/member-eligibility/130-cmr-520-000.pdf</u>

⁸⁹ 42 C.F.R. §435.603(g): No resource test or income disregards when MAGI method is applied. To determine if MAGI applies, see 42 C.F.R. 435.603(e)

⁹⁰ Asset Limit referenced at 130 CMR §520.003;

http://www.mass.gov/eohhs/docs/masshealth/regulations/member-eligibility/130-cmr-520-000.pdf

⁹¹ A list of both mandatory and optional benefits in federal law is given at 42 U.S.C. 1396d. <u>https://www.ssa.gov/OP_Home/ssact/title19/1905.htm#act-1905-a</u>

⁹² Mandatory benefits are given at 42 CFR §440.210 and §440.220, whereas optional benefits are given at 42 CFR §440.225.

⁹³ Basic-Benefit Level (BBL) is defined, with further legal references, at 130 CMR §501.001(2)

⁹⁴ Gross income is defined at 42 U.S.C. §1437(f)(b)(4) and in HUD regulations (see the endnote on regulation). Gross income is used in determination of net income. Gross income consists of income from all sources. See:

https://www.gpo.gov/fdsys/pkg/USCODE-2016-title42/pdf/USCODE-2016-title42chap8-subchapI-sec1437a.pdf

⁹⁵ 24 C.F.R. §5.609 defines "annual Income" (i.e., another term for gross income), which is income (monetary and non-monetary from all sources) minus the specific exclusions mentioned in this section. See <u>https://www.ecfr.gov/cgi-bin/text-</u>

 $idx?rgn=div5\&node=24:1.1.1.5\#se24.1.5_1609$. The exclusions mentioned in section 5.609 are defined in federal law at 42 U.S.C. \$1437(f)(b)(5)

⁹⁶ Net income in this case is called "adjusted income," which is the remaining income after exclusions. This definition, including a list of exclusions, is available at 42 U.S.C. §1437(f)(b)(5) and is implemented via HUD regulations (see footnote for regulation). See: <u>https://www.gpo.gov/fdsys/pkg/USCODE-2016-title42/pdf/USCODE-2016-title42-chap8-subchapI-sec1437a.pdf</u>

⁹⁷ Income limit is referenced at 42 U.S.C. §1437(f)(b)(2)(A), which defines "low-income families" as those with family incomes that do not exceed 80% of the area median family income. The income used is the "adjusted income," as defined by HUD regulation. See: <u>https://www.gpo.gov/fdsys/pkg/USCODE-2016-title42/pdf/USCODE-2016-title42-chap8-subchapI-sec1437a.pdf</u>

⁹⁸ 24 CFR §5.611 defines "adjusted income," which is the **net income used to evaluate eligibility**. Adjusted income is "Annual income (see endnote for gross income)" minus deductions. See <u>https://www.ecfr.gov/cgi-bin/text-</u>

idx?rgn=div5&node=24:1.1.1.1.5#se24.1.5_1611

⁹⁹ The benefit in this case is the "assistance payment," which is defined under 42 U.S.C. \$1437(f)(c)(3) as "...difference between the maximum monthly rent which the contract provides that the owner is to receive for the unit and the rent the family is required to pay under section 1437a(a)." See: <u>https://www.gpo.gov/fdsys/pkg/USCODE-2016-title42-chap8-subchapI-sec1437a.pdf</u>

¹⁰⁰ 24 CFR §982.505 stipulates how to calculate the housing assistance payment, see: <u>https://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title24/24cfr982_main_02.tpl</u> ¹⁰¹ "...the income of eligible households shall not exceed 50 per cent of the area median income" <u>http://www.mass.gov/bb/gaa/fy2016/app_16/act_16/h70049024.htm</u>. This changed to 80% for FY18:

http://www.mass.gov/bb/h1/fy18h1/brec_18/act_18/h70049024.htm

¹⁰² 760 CMR §49.03(1)(a); 760 CMR §49.05(7); NET income no more than 200% of Federal Poverty Level [760 CMR 49.03(1)(a)]

¹⁰³ 760 CMR §49.03(1)(c) the assets counted, which include cash, checking and saving accounts, market value of equity in "real property, stocks, bonds, or other form of capital investment," equity in personal property, the value of any business or personal asset disposed of at less than the market value, and the value of any interest in a trust fund. http://www.mass.gov/courts/docs/lawlib/700-799cmr/760cmr49.pdf

¹⁰⁴760 CMR §49.03(1)(c) stipulates the asset limit and the assets counted http://www.mass.gov/courts/docs/lawlib/700-799cmr/760cmr49.pdf

¹⁰⁵ Budget line item 7004-9024 stipulates the minimum and maximum tenant share, which effectively sets the range of subsidy (i.e., voucher) value.

http://www.mass.gov/bb/h1/fy18h1/brec_18/act_18/h70049024.htm

¹⁰⁶ 760 CMR 49.05(8)(a) provides guidance on the annual determination of rent, thus effectively setting the value of the benefit (i.e., the voucher).

¹⁰⁷ Gross Income includes those income sources listed in 760 CMR §6.05(2) and excludes the sources listed in 760 CMR §6.05(3) <u>http://www.mass.gov/courts/docs/lawlib/700-799cmr/760cmr6.pdf</u>

¹⁰⁸ 121B MGL 32(c) provides general guidance: Net income shall not exceed 5 times the annual rental to be furnished, including the value of utilities provided to tenants. Also, the law allows for an exemption from the **net income** of the household for each minor in the household of either \$100 or a portion of the income of that minor. DHCD promulgates regulations to specify the actual income eligibility level.

https://malegislature.gov/Laws/GeneralLaws/PartI/TitleXVII/Chapter121B/Section32 ¹⁰⁹ Net income is the gross income minus the deductions allowed in 760 CMR §6.05(4) http://www.mass.gov/courts/docs/lawlib/700-799cmr/760cmr6.pdf

¹¹⁰ 760 CMR §6.05(2)(c) mandates the inclusion of income from real or personal property a percentage of of the value of that property be included in the calculation of gross income. Vehicles are excluded from calculation at 760 CMR §6.05(2)(c). However, sale of investment or real or personal property is excluded from gross income at 760 CMR §6.05(3)(0). **Thus, assets are included in the calculation of gross income.**

¹¹¹ 760 CMR §6.05(2)(c) mandates the inclusion of income from real or personal property a percentage of of the value of that property be included in the calculation of gross income. Vehicles are excluded from calculation at 760 CMR §6.05(2)(c). However, sale of investment or real or personal property is excluded from gross income at 760 CMR §6.05(3)(0). **Thus, assets are included in the calculation of gross income.**

¹¹² Tenant share maximums set at 121B MGL §32. This effectively sets the subsidy by setting a maximum that a tenant can be asked to pay, as a percentage of their income. DHCD sets the actual tenant share by regulation.

 113 760 CMR §6.04(1)(a) and (b) mandates the actual tenant share of rent as a percentage of net income.

¹¹⁴ 26 U.S.C. 32(b)(2) provides the earned income amount and an amount for phase-out of the credit. These are mandated to be adjusted for inflation as per 26 U.S.C. 32(j)(1). <u>https://www.gpo.gov/fdsys/pkg/USCODE-2015-title26/pdf/USCODE-2015-title26-subtitleA-chap1-subchapA-partIV.pdf</u>

¹¹⁵ 26 U.S.C. 32(c)(2) defines what counts as "earned income."

https://www.gpo.gov/fdsys/pkg/USCODE-2015-title26/pdf/USCODE-2015-title26subtitleA-chap1-subchapA-partIV.pdf

¹¹⁶ 26 C.F.R. §1.32-2(c)(2) <u>https://www.ecfr.gov/cgi-bin/text-</u>

idx?SID=76a325006f4ddaa1294dbe281e8449d0&mc=true&node=se26.1.1_132_62&rgn =div8

¹¹⁷ Asset here is called "disqualified income." It includes things like dividends. See 26 U.S.C. 32(i)(2) for a list of disqualified income.

https://www.gpo.gov/fdsys/pkg/USCODE-2015-title26/pdf/USCODE-2015-title26subtitleA-chap1-subchapA-partIV.pdf 118 26 U.S.C. 32(i)(1): No credit is granted if the taxpayer has more than \$2,500 in disqualified income, which includes interest in dividends countable in gross income. See 26 U.S.C. 32(i)(2) for a list of disqualified income.

https://www.gpo.gov/fdsys/pkg/USCODE-2015-title26/pdf/USCODE-2015-title26subtitleA-chap1-subchapA-partIV.pdf

¹¹⁹ 26 U.S.C. §32(f)(1): "The amount of the credit allowed by this section shall be determined under tables prescribed by the Secretary." Thus, determination of the amount of the credit is delegated to the Executive. 26 U.S.C. §32(a)(2) sets a limit on the size of the EITC that is equal to a specified percentage of earned income (e.g., Cannot exceed 34% of earned income for 1 qualifying child). 26 U.S.C. §32(b)(2) sets the credit percentage just mentioned. 26 U.S.C. §32(b)(2) provides the earned income amount and an amount for phase-out of the credit. These are mandated to be adjusted for inflation as per 26 U.S.C. §32(j)(1). **IRS EITC TABLES:** <u>https://www.irs.gov/credits-</u>

deductions/individuals/earned-income-tax-credit/eitc-income-limits-maximum-creditamounts

¹²⁰ <u>https://www.irs.gov/credits-deductions/individuals/earned-income-tax-credit/eitc-income-limits-maximum-credit-amounts</u>

¹²¹ 62 M.G.L. §6(h) sets the state EITC at 23% of the federal EITC granted to the taxpayer for tax years after 2016, <u>http://www.mass.gov/dor/individuals/filing-and-payment-information/guide-to-personal-income-tax/credits/earned-income-credit-eic.html#MassRef;</u>

https://malegislature.gov/Laws/GeneralLaws/PartI/TitleIX/Chapter62/Section6

¹²² **No federal rules regarding financial eligibility for TANF**. See: Falk, G. (2014, July 22). Temporary Assistance for Needy Families (TANF): Eligibility and Benefit Amounts in State TANF Cash Assistance Programs (R43634). Washington, DC: Congressional Research Service. Retrieved from <u>https://fas.org/sgp/crs/misc/R43634.pdf</u>; Also see: Falk, G. (2016, November 21). The Temporary Assistance for Needy Families (TANF) Block Grant: A Primer on TANF Financing and Federal Requirements. Congressional Research Service. Retrieved from <u>https://fas.org/sgp/crs/misc/RL32748.pdf</u>

¹²³ 106 C.M.R. § 204.260(A) specifies the gross monthly income test. The federal government leaves determination of financial eligibility to the states (see Falk, 2016, <u>https://fas.org/sgp/crs/misc/RL32748.pdf</u>). Countable Assets: 106 C.M.R. § 204.120; Non-countable assets: 106 C.M.R. § 204.140

¹²⁴ 106 C.M.R. § 204.260(B) specifies the net monthly income test. The federal government leaves determination of financial eligibility to the states (see Falk, 2016, <u>https://fas.org/sgp/crs/misc/RL32748.pdf</u>). Specific Deductions: Work-related expenses are at 106 C.M.R. §204.270; Dependent care is at 106 C.M.R. §204.275; \$30 and one-third disregard are at 106 C.M.R. §204.280

¹²⁵ Countable Assets: 106 C.M.R. § 204.120; Non-countable assets 106 C.M.R. § 204.140; Inaccessible Assets (not counted): 106 C.M.R. § 204.125

¹²⁶ Asset Limit (\$2,500): 106 C.M.R. §204.110; Vehicles: 106 CMR 204.120(G)
¹²⁷ 42 U.S.C. §607 outlines when clients are engaged in work and what activities count as work. In particular, see parts (c) and (d) of 42 U.S.C. §607. States have some options (e.g., part b5).

¹²⁸ 45 C.F.R. 261.10(a)(2): The State must define what it means to engage in work for this requirement; its definition may include participation in work activities in accordance with section 407 of the Act. <u>https://www.ecfr.gov/cgi-bin/text-</u>

idx?SID=7d42053c043ec6022c1a383be16df18f&mc=true&node=se45.2.261_110&rgn= div8

¹²⁹ The work program is referenced at: 106 CMR §203.400. See <u>http://www.mass.gov/eohhs/docs/dta/regs/tafdc/203.pdf</u>

¹³⁰ "...states determine the exact financial eligibility rules and benefit amounts (Falk, 2016, November 21, <u>https://fas.org/sgp/crs/misc/RL32748.pdf</u>)." The Commonwealth describes calculation of the "grant amount" (i.e., benefit) at 106 CMR 204.500, See: <u>http://www.mass.gov/eohhs/docs/dta/regs/tafdc/204.pdf</u>

¹³¹ 26 U.S.C. § 24(b)(1) defines what "modified adjusted gross income" means for this section of the law, and the threshold amounts above which the credit phases out are given at 26 U.S.C. § 24(b)(2). <u>https://www.gpo.gov/fdsys/pkg/USCODE-2015-</u>title26/pdf/USCODE-2015-title26-subtitleA-chap1-subchapA-partIV.pdf

¹³² Credit is maxed at \$1,000 per child under 26 U.S.C. § 24(a), but it is reduced by \$50 per \$1,000 of income over certain thresholds under 26 U.S.C. § 24(b)(1). https://www.gpo.gov/fdsys/pkg/USCODE-2015-title26/pdf/USCODE-2015-title26subtitleA-chap1-subchapA-partIV.pdf

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