# **Capitalism in Green Disguise: The Political Economy of Organic Farming in the European Union Charalampos Konstantinidis WORKING PAPER 2014-01**

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# Capitalism in Green Disguise: The Political Economy of Organic Farming in the European Union

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#### **Abstract**

Organic farming is often presented as the success story of Rural Development policies in the European Union, having grown from a marginal activity to one covering more than 5% of European agricultural land. Even though organic farming is often thought of as small-scale farming, I show that organic farms in Europe display characteristics associated with capitalist agriculture. Organic farms are larger and more mechanized than conventional farms. Furthermore, organic farms are associated with wage-labor and use less labor per hectare than their conventional counterparts, casting doubt on the efficacy of organic farming in increasing labor demand in marginalized communities and acting as an effective tool for keeping rural residents in the countryside. These results present us with evidence of the "conventionalization" of organic farming, and with a significant case of "green-washing" of capitalist structures of production.

## 1. Introduction

In his piece "A future for small farms? Biodiversity and sustainable agriculture" James Boyce argues that small farmers provide a "crucial public good: the conservation of agricultural biodiversity" (Boyce, 2006). Boyce claims that there is need for agricultural policies that will not only reduce rural poverty but will also recognize the contributions made by small farmers in environmental protection and further farmers' positive environmental role.

When reading the official documents of the European Union, one gets the impression that such goals are not as unrealistic or outside the policy agenda as they seem *prima facie*. Through the EU Common Agricultural Policy's (CAP) agri-environmental measures, European farmers receive support for contributing to objectives as diverse as maintaining biodiversity, improving soil, water and air quality, preserving agricultural landscapes, and contributing to climate stability and food security (Cooper et al., 2009; European Network for Rural Development, 2010). This is an impressive discursive change for the CAP, a policy that was considered predisposed, if not synonymous, to the imposition of capitalist relations in agriculture (Redclift, 1987; Panitsidis, 1992; Liodakis, 1994; Marsden, 2003).

The objective of this paper is to examine whether the discursive change reflects real change in support of small farms. To do so, I examine the rise of organic farming in the European Union. Over the past 20 years and under the auspices of the revised Common Agricultural Policy, organic farming has grown from a marginal activity to a common feature of European agriculture. In 2011 5% of European Utilized Agricultural Area is cultivated under organic methods; in certain regions the share of agricultural land under organic methods is as high as 40%. This increase in the visibility of organic methods of production is seen as evidence of a process of repeasantization of the European economy (van der Ploeg, 2009).

The structure of this paper is as follows: The second section presents the theoretical predictions regarding the disappearance of the peasantry and its replacement by agricultural wage labor. The third section discusses European agriculture: I first show that the transition to capitalist farming is not complete in most European countries, as evidenced by the low share of wage labor in European agriculture. Subsequently I discuss the history of the CAP and the tension permeating the CAP around the support of capitalist as opposed to small or peasant farms; I show how Rural Development policies after 1992, and support for organic farming in particular, are often presented as a reversal of the CAP's earlier support for capitalist farming. The fourth section lays out empirical evidence which refutes the claim that

organic farming in Europe is small-scale farming. I show that organic farms are more likely to display characteristics associated with capitalist rather than with peasant farming: they are larger than their conventional counterparts, employ less labor per unit of land, are more mechanized, and are more likely to be corporate enterprises. The fifth section discusses these results and presents reasons, including access to the market and to technical support and other institutional barriers, which may tip the scale towards large capitalist farms in their transition to organic methods. The sixth section concludes.

# 2. Capitalist relations in agriculture: Theoretical predictions

The question of capitalist penetration in agriculture has produced some of the most heated debates of the Marxist tradition. Most of the agrarian debates of the 20th century, such as the Indian mode of production debates or the Nairobi debates, take place in the developing world (Thorner, 1969; Patnaik, 1971; Thorner, 1982; Kitching, 1980; Githinji and Cullenberg, 2003). Underlying these debates is the notion that Europe, the core of capitalism, is further advanced in a linear process of capitalist development. However, wage farm labor was not a dominant feature of European agriculture when these theoretical confrontations took place, and although rising, it is still not to this day.

The literature on agrarian transition is divided around the question of the development of capitalism in agriculture and the presence of the peasantry. The first line is defined by the seminal authors of the Marxian tradition (Marx, Lenin, Kautsky) and predicts the disappearance of the peasantry and the development of capitalist structures in agriculture. For Marx, the peasant smallholding, where the cultivator is also the owner of the land and the instruments of labor, and which arose out of the dissolution of feudal estates in Europe was only a transitional form towards capitalist farming. The destruction of the rural domestic industry, the depletion of soil fertility, and the usurpation of communal lands make it impossible for the peasant to compete with large-scale agriculture in a context of decreasing agricultural prices (because of increased productivity due to technological advances), even though the peasant keeps for himself a wage that only secures his physical existence at the bare minimum (Marx, 1967, 1981).

Karl Kautsky in the *Agrarian Question* presents his clear support for the large farm, as opposed to the Narodnik position of supporting the small peasant. His basic position is one of the technological superiority of the large farm. Technological improvements cannot be introduced unless the farm size is larger than a minimum threshold. Additionally, savings

can occur in large farms, through the use of specialized labor (including managerial and educated labor). Similarly, credit and commercial considerations point to the superiority of large farms (Kautsky, 1998a, b).

As in Kautsky's analysis, Lenin in his *Development of Capitalism in Russia*, examines the differentiation between rural bourgeoisie and rural proletariat. Lenin finds that self-employed/small-scale peasants who constitute more than half of the rural population in Russia are usually worse-off than agricultural wage laborers (Lenin, 1974, 129-190). According to Lenin, isolated passages in Marx do not warrant the Narodnik praise of small-scale production, as both Marx and Engels salute the historical role of capitalism (ibid., 328-334). Communal arrangements of land tenure can only delay but not stop capitalist development in agriculture.

"If we are told that we are running ahead in making such an assertion, our reply will be the following. Whoever wants to depict some living phenomenon in its development is inevitably and necessarily confronted with the dilemma of either running ahead or lagging behind. There is no middle course. And if all the facts show that the character of the social evolution is precisely such that this evolution has already gone very far ... and if, furthermore, precise reference is made to the circumstances and institutions that retard this evolution (excessively high taxes, social-estate exclusiveness of the peasantry, lack of full freedom in the purchase and sale of land, and in movement and settlement), then there is nothing wrong in such running ahead." - Lenin, on the development of capitalism in agriculture (Lenin, 1974, 329)

The second line of thought rejects the teleology of a linear process towards capitalist agriculture, and seeks to understand the resilience of peasant farms. This line of thought, which is in some ways initiated by the work of A.V. Chayanov, analyzes the integration of agriculture in capitalism, allowing for the central feature of agriculture (farming) to follow a different model than the large-scale model of industrial capitalism.

A.V. Chayanov is the best-known critic of the thesis of the inevitability of the capitalist organization of agriculture. In his major work *Theory of Peasant Economy* (1966), Chayanov criticizes the Marxist analysis of agriculture and argues that categories such as rent or capital are not suitable for the analysis of agriculture, since agriculture is a sphere dominated by unpaid labor performed by peasant family members<sup>1</sup>. Since the family farm does not pay wages, it can operate under conditions that would have been impossible for a capitalist

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<sup>&</sup>lt;sup>1</sup> Chayanov claims that 90% of peasant households in Russia did not hire any labor power (Chayanov, 1966, 112).

farm (Chayanov, 1966, 86-89). The peasant household will often push labor intensity beyond its optimal levels in order to increase the gross income of the family, even at the cost of lower revenue per labor unit. Similarly, the peasant household might pay higher rents for land than what would be reasonable for a capitalist farm, or make investment decisions which do not maximize its rate of return, such as growing less productive crops which may not display irregularities of labor demand over different seasons. All these factors show that it is the self-exploitation of the peasant that explains the viability and the stability of the peasant form, despite facing competition from the more efficient capitalist sector (Chayanov, 1966, 86-89; 189-236).

Costas Vergopoulos furthers Chayanov's claims to argue that family ownership in agriculture is indicative of "disformed capitalism". In an attempt to reconcile Marxism with the empirical reality of the persistence of peasants farms in Western Europe, Vergopoulos seeks to analyze the role of agriculture within the "social apparatus of capitalism". According to Vergopoulos, the rationality of the capitalist system is guaranteed at the expense of the rationality of the organization of production in agriculture. Thus, industrial capital supports family farming in order to block the development of agricultural capitalism. The State, beyond breaking up latifundia through land reforms and promoting intensive farming in small farms (which increases the mass of surplus), has always promoted the transfer of surplus outside agriculture: indebtedness has systematically transferred surplus from farms to finance capital. At the same time, the relatively small number of cases of land repossession points to a systemic preference of peasant indebtedness over capitalist agriculture (Vergopoulos and Amin, 1975, 21). This configuration of modern family farms in the Global North within capitalism allows industrial, financial and commercial capital operating "up and down the food-value chain" to collect profits instead of the farmers who produced the value in the first place (Amin, 2011, xii).

Richard Lewontin in a recent article echoes Vergopoulos and Amin's analysis of the articulation of peasant farming within capitalism. According to Lewontin, one needs to separate farming from agriculture: for a variety of reasons, which include the difficulty of supervising the farming process and its unpredictability, the low liquidity of farm land, the limits to the turnover time for farming, and the limits to economies of scale, farming has not been organized along capitalist lines. Thus, capital has stayed away from farming, a process organized around large number of independent petty producers, and has focused instead on other agricultural processes (e.g. input provision, processing, distribution) (Lewontin,

# 3 European agriculture and the role of policy

# 3.1 Wage labor in European agriculture over time

It is in this context that we need to examine the changes in European agriculture, and the tension between capitalist and peasant relations in farming. Eric Hobsbawm writes in the "Age of Extremes" that "the most dramatic and far-reaching social change of the second half of this century, and the one which cuts us off for ever from the world of the past, is the death of the peasantry" (Hobsbawm, 1996, 289). Prior to WWII, the only two industrial countries in which agricultural population comprised less than 20% of total population were Great Britain and Belgium. By the early 1980s most European countries did not employ more than 10% of their population in agriculture, and the peasant population had fallen even in traditional peasant strongholds, such as Greece (Hobsbawm, 1996, 289-291).

#### ###Table 1 here###

The consolidation of farms and the creation of larger farms meant an increased presence of wage labor, as the family could not provide the labor power required to manage the larger farms. This is especially the case in Europe, which has been experiencing declining birth rates over the past 50 years. While in the original countries of the EEC less than 14% of agricultural labor was performed by non-family wage labor (Djurfeldt, 1981, 167-168), table 1 shows a general increase in the presence of wage labor in agriculture over the last 40 years. The percentage of wage labor in European agriculture is measured by the use of annual work units performed under wage arrangements as a share of total annual work units. As we can see in table 1, in 2012, wage-labor accounts for less than 24% of agricultural labor in EU-27 countries; for the 12 earlier members of the Community, this number has gone up from 24% to approximately 33% over the last 20 years. We also note that in several countries more than 40% of agricultural labor is performed by wage-workers in a series of countries (76% in the Czech Republic, 72% in

Slovakia, 48% in Estonia, 42 in Germany, etc. <sup>2</sup>). Although growing in general, wage-labor still accounts for less than one-fifth of agricultural labor in several European countries (14% in Austria, 18% in Belgium and Portugal, etc.). Thus, even in Europe the transition to capitalist farming is far from complete<sup>3</sup>.

#### 3.2 European policy: from the 'Mansholt plan' to Rural Development

The role of the State is a crucial part of an explanation of the changes in the structural characteristics of European agriculture, or the lack thereof. This analysis becomes more pertinent since the Common Agricultural Policy has historically been a central piece of European policy. Its foundation was laid out in the Treaty of Rome, the inaugural document of the European Economic Community, in 1957, with the explicit objectives of increasing agricultural productivity and assuring the availability of food supplies (European Union, 2006; Konstantinidis, 2013). These objectives would be accomplished by significant payments to agricultural producers, embracing the productivist logic of the early era of industrial agriculture. The significance of the CAP is further established by the fact that despite its decrease in the relative weight in the EU budget over the last 30 years, the CAP still receives more than 44% of the EU budget<sup>4</sup>. Naturally, one should inquire which structures of production are favored by these policies.

The fact that the disappearance of the peasantry had not been fully realized in Europe 70 years after Lenin and Kautsky's writings is revealed by the 'Mansholt plan', the first reform of the CAP, proposed in 1968 by Sicco Mansholt, the first Commissioner for Agriculture (1958-1972). The 'Mansholt plan' attempted to "modernize" European agriculture and to "improve its competitiveness", by actively reducing the ratio of population employed in agriculture and consolidating farms into large holdings, with minimum size requirements of 80-120 hectares of arable land or 40-60 dairy cows. These new farms would be able to take advantage of economies of scale, and to introduce modern technology and methods of farming (Kommission, 1968, 1-27; Lynggaard, 2006, 87-89). According to European policy makers these reforms would allow the agricultural community

<sup>&</sup>lt;sup>2</sup> The UK stands out as an exception to the general rule, probably as a result of counter-urbanization.

<sup>&</sup>lt;sup>3</sup> See also Djurfeldt (1981), Winter (1982), Raikes (1982), Goodman and Redclift (1982), Nelson (1983).

<sup>&</sup>lt;sup>4</sup> See <a href="http://ec.europa.eu/agriculture/cap-post-2013/graphs/graph1\_en.pdf">http://ec.europa.eu/agriculture/cap-post-2013/graphs/graph1\_en.pdf</a>, accessed August 27, 2013.

to participate in the welfare boom enjoyed by the rest of society and curb surplus production, which reinforced the downward trends of agricultural prices and incomes and put additional pressure on taxpayers to support farmers (Lynggaard, 2006).

The 'Mansholt plan' did not fare well. The modernization envisioned by Mansholt stipulated that by 1980 five million hectares of land be retired from agriculture and transferred to other uses, and five million people leave agriculture through early retirement or retraining. Hence, the plan faced significant opposition from farmer organizations, and Mansholt himself was given the unflattering nickname "peasant killer" (Ingersent,1990; Ingersent and Rayner, 1999). Furthermore, the plan's support for a type of 'modern farm' went against the ideal of the small-scale- or family-farm in the South and the North of the EEC respectively. Advocating for the reduction of the population employed in agriculture seemed politically costly, in the absence of a comprehensive employment plan in other sectors, and hence was not adopted in its initial form, but as watered-down 'social-structural directives' in 1972 (Lynggaard, 2006). This attempt to essentially create capitalist structures in agricultural production is considered to this day one of the most controversial and failed attempts of European policy making<sup>5</sup> (Ingersent and Rayner, 1999; Marsden, 2003; Garzon, 2006).

Whereas the Mansholt plan promoted openly the creation of 'modern' capitalist farms in the European countryside, this objective is not openly stated in the more recent versions of the CAP. Instead, we see that the European Commission presents the CAP as a policy that contributes to environmental protection and deters rural depopulation<sup>6</sup>. As such, the CAP appears to be a policy that allows small farmers to continue farming and to prosper. The following passage from an official publication of the European Commission illustrates the discursive change in the CAP, from active support for modern capitalist structures to claims that it seeks to retain family farms in the European countryside:

"Q: Does the CAP encourage intensive farming?

A: No. In fact, the CAP rewards extensive production systems. We are not interested in industrialised farming for Europe. There is a place in our model for small as well as large farms. If we got rid of the CAP tomorrow, the only way for many of our farmers to survive would be to intensify their production. Under the reformed CAP, however, the

<sup>&</sup>lt;sup>5</sup> It also drove home that capitalist development in the countryside necessarily renders part of the population excessive, a point raised by Kautsky.

<sup>&</sup>lt;sup>6</sup> See <a href="http://ec.europa.eu/agriculture/envir/cap/index\_en.htm">http://ec.europa.eu/agriculture/envir/cap/index\_en.htm</a>, accessed August 28, 2013.

incentive is not to produce more, but to produce in a sustainable and environmentally-friendly way." (European Commission, 2009).

The inclusion of environmental considerations into European agricultural policy was the outcome of a long and complex process. In 1973 the Council of the European Communities identified for the first time the ramifications of the "intensive use of certain types of fertilizers and the misuse of pesticide" (Council of the European Communities, 1973). In the 1980s, the European Commission would explicitly link modern agricultural methods to a series of environmental problems, ranging from ground and surface water pollution to species extinction and ecosystem destruction (European Commission 1985, 50, as quoted in Lynggaard, 2006, 107). The legitimacy of the CAP was further challenged by the fact that the main culprits of environmental degradation (large arable farms) were receiving the lion's share of European payments for agricultural support (Buller et al. 2000; Garzon, 2006).

Furthermore with the expansion of the EEC to include the UK, Ireland, and Denmark, agricultural policy was modified so as to address imbalances between different regions. Hence, in 1975 Directive 268 defined certain agricultural regions as "mountainous" or "less-favored" areas (LFAs), calling for special direct payments to allow the continuation of farming (Shucksmith et al, 2005, 26-27). The LFA designation marked a significant change in the nature of the CAP, as it allowed for policies addressing regional imbalances to be pursued through agricultural policy. In subsequent years, the scope of the LFA policies was increased with the accession of new Member States, so as to include regions

- With permanent handicaps (as indicated by altitude, poor soils, climate, steep slopes)
- Experiencing depopulation or low population density
- Lacking infrastructure, needing support for supplementary non-agricultural activities (tourism, local crafts etc.) (ibid., 36-37).

These new considerations (environmental and distributional consequences, territorial imbalances) seem to be integrated into the first major reform of the CAP, which took place in 1992, ending what some authors called "thirty years of immobility" (Garzon, 2006). According to the MacSharry reform of the CAP (named after then commissioner Raymond MacSharry), the agri-environmental schemes, set up by some Member States (e.g. Germany, Denmark) on their own initiative and under the pressure of their national environmental lobbies, became "accompanying measures" to the more traditional price support policies of

the CAP. This meant that every country was now required to design and implement measures for environmental protection in its respective territory, apart from and parallel to its support for agriculture (Shucksmith et al., 2005). At the same time, the MacSharry reforms reduced the price/market support policies as a step towards the "decoupling" of support from production (Scrieciu, 2011). In 1999, with the "Agenda 2000" reform of the CAP, Rural Development was explicitly designated as the Second Pillar of Agricultural Policy (the First Pillar being traditional price supports). These developments allow the European Commission to entertain the vision that the CAP has moved from the support of industrial agriculture and productivism (before 1992) towards environmental protection and support for rural development (after 1992)8. There is hardly anything more striking than the following quote from an official document of the European Commission:

"Were we to represent Europe by a colour, that colour would undoubtedly be green" (European Commission, 1992, 7).

## 3.3 Organic farming

Organic farming is considered as one of the most significant, and judging by the growth of the organic sector also as one of the most successful, tools for rural development. Organic farming contributes to environmental objectives by banishing the use of pesticides and synthetic fertilizers. Furthermore, since the 1980s, the European Commission has viewed organic farming as an alternative to industrial agriculture, and as a way to reduce the use of energy and agro-chemicals, to preserve biodiversity, to maintain and improve soil, water and rural landscapes, as well as to contribute to human health and animal

<sup>&</sup>lt;sup>7</sup> A further benefit derived from the "decoupling" of payments from production levels would shift most of the agricultural support measures from the trade-distorting classification of the WTO (the "red box") to the non-trade distorting "green box" (Scrieciu, 2011, 79).

<sup>&</sup>lt;sup>8</sup> One should not underestimate the role of farmers, who have been anything but passive recipients of policy. Beyond lobbying at the national level and influencing electoral outcomes, farmers participate through organizations such as COPA-COGECA, or the European Farmers Coordination in the negotiations of agricultural policy. Farmers' resistance to the Mansholt plan was a major part of the plan's failure, whereas farmers in various European countries, such as France or Greece, protested against the reduction of agricultural support (which was a consequence of CAP reform) and what they considered the abandonment of peasants at the mercy of neoliberalism (Bartell, 1975; Louloudis and Maraveyas, 1997; Bove and Dufour, 2002; Woods, 2003). Beyond protest, farmers have articulated a series of responses to global agroindustrial dynamics in their attempt to maintain their livelihoods and to increase their autonomy and/or power. They have entered into new relationships of exchange, co-operation and competition, such as the local food networks or the movement against genetic modification, in what several authors call either "agrarian-based rural development (Marsden, 2003) or "repeasantization" (van der Ploeg, 2009).

welfare (Lynggaard, 2006; European Commission, <a href="http://ec.europa.eu/agriculture/organic/download-information\_en">http://ec.europa.eu/agriculture/organic/download-information\_en</a>, accessed on November 21, 2013).

Beyond its environmental benefits, organic farming is purported to assist the social and economic goals of the European Commission by keeping small farmers in the countryside and revitalizing regions which were plagued by urbanization (Shucksmith et al, 2005; Lynggaard, 2006). As the following quote from the European Commission's website on Rural Development illustrates, the European Commission directly connects organic farming to small farms and job creation.

"The very nature of organic farming means that it contributes to creating job opportunities, large rural populations and rural wealth. Factors contributing to this include:

- Organic farms tend to be smaller and more diversified than non-organic farms, which by comparison tend on the whole to be larger and more intensive [sic] managed
- The often high labour intensiveness created by restrictions on inputs and emphasis on physical and mechanical production''9

Thus, every EU country has been supporting farmers who decide to switch from conventional to organic farming. This support includes payments to farmers for potential income losses from the transition to organic farming, and in most countries for maintaining their agricultural holdings under the organic regulations even after the initial conversion period<sup>10</sup> (Pohl 2009, Stolze and Lampkin, 2009, Sanders, 2011). Under these policies, organic land as a share of agricultural area increased significantly in most European countries. Figure 1 displays the changes of organic area for every EU country for the period 2000-2011. One notices the growth in organic area both in countries with traditions of organic farming, such as Austria or Sweden, and also in other countries without a similar tradition, such as Greece or Portugal. Particularly impressive is the rise of organic farming

<sup>10</sup> Conveniently, this form of "environmental" subsidies is compatible with the regulations of the World Trade Organization, in an era where the global North has demonized agricultural subsidies in less developed countries (Garzon, 2006).

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<sup>&</sup>lt;sup>9</sup> See http://ec.europa.eu/agriculture/organic/society-economy/rural-development\_en, accessed July 15, 2013.

in certain Eastern European countries such as the Czech Republic, Estonia or Latvia, in all three of which organic farming has surpassed 10% of utilized agricultural area.

###Figure 1 here###

# 4. Establishing capitalist organic

#### 4.1 Farm size

The empirical reality disproves the rhetoric that connects organic farms to small size. Table 2 shows the evolution of average farm size for organic and conventional farms during the period 2000-2010. At the EU-27 level, the average farm size for organic farms is 47 hectares, whereas the average farm size for conventional farms is only 13.8 ha. In 2010, average organic farm size is greater than average conventional farm size for every EU country with the exception of Luxembourg. For certain countries the difference is astonishing: in Hungary, for example, the average organic farm size is 347 hectares, as compared to 8 hectares for conventional farms; in Portugal, the average organic farm size is 109 hectares as opposed to 12 hectares for conventional farms, and in Sweden, the average organic farm size is 98 hectares as opposed to 40 hectares for conventional farms. One also notices that average organic farm size has generally increased over the 2000-2010 period; in several cases, such as Spain or Italy, average organic farm size has also grown faster than average conventional farm size. Furthermore, one notices that in certain cases, such as Greece or Latvia, average organic farm size was very similar or even below average conventional farm size at the beginning of the period in question; however, by the end of the period, organic farm size is on average 3-4 times higher than average conventional farm size<sup>11</sup>. Finally, it is interesting to note that the ratio of average organic to average conventional farm size is negatively correlated with national income. Even excluding for outliers such as Luxembourg, Romania or Hungary, which would make this relationship

<sup>&</sup>lt;sup>11</sup> Unfortunately the data starts in 2000, when Eurostat begun collecting data for organic farms in its Farm Structure Survey. If the data extended to previous periods, we would probably find this pattern in other European countries. Padel claims that in other cases, such as Germany, Denmark and the EU-15 in general, average organic farm size starts historically below average conventional farm size and in all cases surpasses it by the mid-1990s (Padel, 2001).

even stronger, we notice the presence of a negative association between the ratio of average organic to average conventional farm size to real GDP per capita (Figure 2).

###Figure 2 here###
###Table 2 here###
###Table 3 here###

There are obvious criticisms against the use of average measures to capture the developments taking place in agriculture<sup>12</sup>. In the specific case of organic farming, a common criticism by agricultural officials is to treat the numbers presented in table 2 as a statistical artifact resulting from the inclusion of pastures into agricultural statistics<sup>13</sup>. Table 3 debunks this criticism by displaying the average farm size for organic and conventional farms in different European countries in 2010, disaggregated by types of farming activities (specialist field crop production, specialist permanent crop production, specialist horticulture, specialist grazing livestock, specialist granivorous livestock, mixed cropping, mixed livestock, and mixed crops-livestock). Although it is true that organic farms that engage in specialist grazing are larger on average than their conventional counterparts, the average land size of organic farms is also greater than the average land size of conventional farms in most European countries for all other agricultural activities.

Table 4 presents the relative share of organic farms, both in terms of area and in terms of the number of holdings in each farm size. The table illustrates a well-known fact, the unequal distribution of agricultural land in Europe. Thus, we see that 47% of farms in Europe operate on less than 2 hectares of land. Despite the size of this group, these farms account for only 2.4% of agricultural land in Europe. At the same time, farms with land size above 100 hectares, which constitute 2.7% of European agricultural holdings, control over 50% of European utilized agricultural area.

How do organic farms fit into this picture? The first striking observation is that organic farms are significantly underrepresented among small farms and overrepresented among larger farms. We notice that only 0.6% of organic farms operate on less than 2 hectares. While 67% of farms in the European Union are below 5 ha, only 13% of organic farms fall under the same category. At the same time, 6% of European farms are greater than 50 hectares, as opposed to approximately 23% of organic farms. The distribution of organic

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<sup>&</sup>lt;sup>12</sup> See also Lenin (1974).

<sup>&</sup>lt;sup>13</sup> According to this criticism, the inclusion of grazing lands tends to inflate the average farm size for organic farms, as pastures may be overrepresented in organic agriculture. See Konstantinidis (2012, 138).

land among different classes of farms is quite similar to that of all agricultural land, with approximately 72% of organic land being controlled by farms that are greater than 50 hectares, as opposed to 67% for all land in general. Thus, comparing the distribution of farms and land for both organic and all farms, we notice that the majority land is controlled in both cases by a small percentage of farms. However, whereas the *median* European farm is between 2 and 5 hectares, the *median organic* farm is between 20 and 30 hectares.

###Table 4 here###

###Table 5 here###

Table 5 looks specifically at farms that operate on an area greater than 100 hectares. We notice that in most countries organic farms are overrepresented among large farms - in the UK, for example, 21% of farms are above 100 hectares; for organic farms this percentage rises to 44.6%. Furthermore, whereas farms above 100 hectares control 72% of the UK agricultural area, approximately 79% of organic land belongs to farms above 100 hectares. Again, the pattern of organic holdings being overrepresented among large farms is persistent across twenty-two out of the EU-27 countries and particularly striking in some of them: in Slovakia four out of five organic farms are above 100 hectares, as compared to only 9% of total farms which operate on land size of 100 hectares or more. In Hungary, where only 1.3% of total farms are above 100 hectares, 42% of organic farms are above 100 hectares.

#### ###Table 6 here###

Table 6 presents the share of farms that have tenant arrangements over land. We notice that organic farms are more likely than conventional farms to be renting at least portion of the land they operate on: in 2007, approximately 42% of organic farms in the EU-27 were renting land, as opposed to 17% for conventional farms. Interestingly, comparing the share of organic farms that were renting land in 2000 and in 2007 reveals that this figure has gone up for organic farms in the EU-15 (where comparisons are possible) from 37% in 2000 to 43% in 2007, while the same variable has dropped marginally from 25% to 24% for conventional farms. Thus, organic farms have experienced a degree of dynamism (revealed by the ability to pay rent) that is not necessarily shared by conventional farms.

#### 4.2 Labor use and mechanization

Land is not a sufficient measure in order to decipher how the CAP is transforming European agriculture. Furthermore, farm size measured in terms of land is not the correct category in order to classify a farm as capitalist. If we want to name the class process taking place in a farm, we would need to examine the concrete ways in which value is produced and appropriated: in capitalist farms, wage workers would produce not just value, but also surplus value which would be appropriated by the capitalist (Marx, 1967, 1981; Resnick and Wolff, 1987). Furthermore, another common characteristic of capitalist farms as opposed to peasant farms would be the economizing on the labor power applied to every unit of land. On the other hand, peasant farms which do not pay for labor power would be expected to apply more labor per hectare than capitalist farms (Chayanov, 1966; Vergopoulos and Amin, 1975).

If organic farms are larger farms in terms of land size, we should probably expect to see them use more labor, even if we don't take into account the common assumption that organic methods of production are more labor-intensive than conventional methods (Altieri, 1987). Table 7 displays how many units of full-time labor power (measured in Annual Work Units) are, on average expended in conventional and organic agricultural holdings in Europe<sup>14</sup>. It is certainly difficult to draw general conclusions for diverse economies by looking at the average number of workers per farm. What we notice though is that the average labor per farm is almost universally higher for organic farms than for conventional farms. In certain countries, such as Hungary or Slovakia, the *average* number of full-time workers in organic farms is so high that we should consider (just by looking at this table alone) the fact that such high labor requirements can only be satisfied by recourse to wage-labor.

###Table 7 here###
###Table 8 here###

Organic farms are frequently assumed to have higher labor requirements than conventional farms for every unit of land<sup>15</sup>: the reason is that organic farmers cannot use pesticide to combat pest, hence having to resort to more labor-intensive processes such as weeding. Subsequently one should expect organic farms to generate positive employment

<sup>&</sup>lt;sup>14</sup> 1 Annual Work Unit is the equivalent of a year round full-time employee.

<sup>&</sup>lt;sup>15</sup> See van der Ploeg et al. (2002); Soil Association (2006).

effects. Surprisingly table 8 shows that on average organic farms in Europe are less labor-intensive than their conventional counterparts. At the EU-27 level, organic farms utilize approximately half the labor per hectare as compared to their conventional counterparts (0.28 as opposed to 0.54 full-time workers per 10 hectares, or a full-time worker for every 35.7 hectares of organic land as opposed to a full-time worker for every 18.5 hectares for conventional holdings). Again, countries like Greece or Latvia are particularly interesting, as in their cases, the labor intensity per hectare was initially higher for organic farms rather than for conventional farms. By the end of the 2000-2010 period, this is no longer the case<sup>16</sup>.

How do organic farms manage to display such a pattern? Using regional data for the use of machinery by different types of farms for 2005 we observe that organic farms utilize capital at a higher frequency than conventional farms. As table 9 shows, organic farms are more likely to have tractors and irrigation equipment, as well as to be in possession of their own cultivators and combine harvesters. The average percentage of organic farms that possess tractors or similar equipment is 91%, as opposed to 76% for conventional farms across different European regions. 27% of organic farms have irrigation equipment as opposed to 20% for their conventional counterparts. 32% of organic farms are in possession of their own cultivators, as opposed to 26% for their conventional counterparts, whereas 15% of organic farms own combine harvesters, as opposed to 11% for conventional farms<sup>17</sup>.

One could raise the objection that the reason for the difference in the share of organic farms that are mechanized may be organic farms' being disproportionately concentrated in activities that require the use of such machinery. In fact, specialist permanent crops, such as vineyards, olives, and fruit production are overrepresented in organic production as compared to conventional production. If these production processes were to demand a higher degree of mechanization, then we may mistakenly associate organic farming with mechanization. To address this potential objection, I include in table 9 the relevant comparisons for the two most common types of farming, specialist field crops (which includes specialist cereals, oilseed and protein crops, as well as field crops such as tobacco or cotton) and specialist grazing livestock (which includes dairy farms, cattle rearing, sheep,

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<sup>&</sup>lt;sup>16</sup> Unsurprisingly both organic and conventional farms exhibit a trend towards less utilization of labor per hectare.

 $<sup>^{17}</sup>$  In addition to being economically significant, a t-test shows that these differences are statistically significant different than zero at the 1% level.

goats and other grazing livestock). We notice that in both cases, organic farms are more mechanized than conventional farms along all four dimensions that are present in our data.

###Table 9 here###
###Figure 3 here###

Figure 3 shows the development of the relationship between wage labor (as a share of total agricultural labor) and organic share of agriculture over time. The scatterplot on the left shows the existence of a (weak) negative relationship between the share of wage labor in agriculture (on the vertical axis) and the share of utilized agricultural area that is cultivated under organic methods of production (on the horizontal axis) in 2000. In 2011, this relationship has been replaced by a positive correlation between wage labor and organic farming, i.e. countries in which wage labor is more common in agriculture appear generally to also have a higher share of their agricultural area under organic methods. Thus, organic farming is generally more visible in regions where wage-labor is common.

# 4.3 Environmental dimensions of capitalist organic

The previous sections illustrate that organic farms in Europe are larger than conventional farms. Additionally, contrary to the usual assumption of higher labor intensity, organic farms appear to use less labor per hectare than their conventional counterparts. This is enabled by the use of machinery, which takes place to a higher degree than for conventional farms. The higher use of machinery and the lower use of labor are characteristics associated with capitalist rather than with peasant farming: so is wage labor, which appears to be positively correlated with the organic share of agriculture. Although *capitalist* is not a legal category, one would probably expect capitalist structures of production to be more likely to be incorporated than non-capitalist ones. As one notices in table 10 which displays the percent of corporate farms in different countries for conventional and for organic farms, organic farms are more likely to be incorporated than their conventional counterparts: thus, 6.1% of organic farms at the EU-27 are incorporated as opposed to only 2.4% for conventional farms. The pattern of the corporate legal form being more likely for organic than for conventional farms is present in 22 out of the 26 countries for which comparable data exists.

###Table 10 here###
###Table 11 here###

All the elements presented so far point to the capitalist organization of organic farming. A further element that is associated with the industrial character of European organic agriculture is the presence of monocultures. Organic farming is often associated with the implementation of agro-ecological principles, such as crop rotation, nitrogen fixing through cover crops, polycultures or integrated crop-livestock systems (Altieri, 1987; Sonnino et al. 2008). However, as table 11 shows European organic farms are not very different from conventional farms in that specialist farming systems are more common than mixed farming systems. One notices that in several countries (e.g. Sweden, Italy) the extent of specialist systems has increased for organic farms over the last 10 years, and that in 13 countries specialist methods are more predominant in organic land than what they are in land cultivated under conventional methods.

#### 5. Discussion

The preceding sections present us with a rather clear refutation of the association between "small" and "organic" in Europe. Organic farms in Europe appear to have characteristics that are associated with capitalist rather than with peasant structures. They operate on significantly larger holdings in terms of land size and are more mechanized than their conventional counterparts. Furthermore, they employ less labor per hectare than conventional farms. Since the labor requirements per farm are larger, they usually employ wage-labor rather than family labor or other forms traditionally associated with peasant agriculture. This takes place during a period of stated policy support for small or family farms; ironically, organic farming is often presented as a "success story" for combating rural depopulation and environmental degradation.

This phenomenon can be explained, consistently with Marxist literature, as a case of concentration and centralization of capital (Panitisidis, 1992; Liodakis, 1994l Economakis, 2000; Tolios, 2009). These authors claim that the CAP, despite its assertions to the contrary, attempts to facilitate the penetration of capital in the agricultural sector as predicted by Kautsky and Lenin. Consequently, even if they assert the protection of the family farm as their political priority, all policies falling under the CAP ultimately support capitalist structures and attempt to create these, when they don't exist. Hence, the support for

organic farms should be considered an avenue for the further intrusion of capital in the agricultural sector, a very welcome development in a context of falling profit rates and declining legitimacy for capital<sup>18</sup>.

Another way, which is consistent with the literature on development and which avoids attributing bad intentions to those designing and implementing the CAP would be to think in terms of technology adoption and diffusion <sup>19</sup>. Drawing lessons from the Green Revolution, one could argue that, for reasons of higher income, access to credit, political power, education, and ability to take risks, large farmers are more likely to differentiate partly or to transition wholly to organic production earlier than small farmers. However this explanation does not address the fact that the number of organic farmers has not been increasing in Europe as fast as organic land. In fact, in many European countries, the number of organic farmers has stagnated or even decreased since the late 1990s (Konstantinidis, 2012).

Institutional biases, such as minimum land requirements for a holding to be certified as organic, may constitute a further reason why small farmers may be excluded from switching successfully to organic production. In the absence of strong farmers' associations or local food networks, small organic farmers cannot establish their position as easily as larger ones. Thus, if farmers do not associate with other organic farmers, they still have to pay high interest rates to banks, and high procurement prices to input providers, while their access to markets is not guaranteed as a result of their small volume of production<sup>20</sup>. Greek organic farmers, for example, often resort to selling their organic production as conventional, because the few organic wholesale merchants in the country do not want to deal with small volumes of production (Konstantinidis, 2012). Similar difficulties have been documented for other countries: small organic farmers in Hungary in the early 1990s found it difficult to sell their product; it was only after 1995 that an export-oriented organic sector, dominated by large farms, was developed in Hungary (Kovács and Frühwald, 2005). In Estonia, lack of funding and knowledge of small-scale processing has made it difficult for

<sup>&</sup>lt;sup>18</sup> For the falling profit rates see McNally (2011) and Basu and Manolakos (2013). For environmental regulation as a way of opening up new pathways for capitalism see Vlachou (2004).

<sup>&</sup>lt;sup>19</sup> See, for example, Feder and O'Mara (1981) or Albrecht (1974). For an analysis of organic farming as the diffusion of an innovation see Padel (2001).

<sup>&</sup>lt;sup>20</sup> Policies of public procurement of organic product would provide with a way for small organic farmers to be assured of the sales of their product. The case of Piacenza is documented by Bocchi et al. (2009). Since 2001, Emilia-Romagna mandates that 100% of meals in day care facilities and at least 70% of meals in primary and secondary schools be organic. See also Loes and Nolting (2009).

small-scale farmers to make their product available in local markets (Estonian Organic Farming Foundation, 2012).

Furthermore, certification is more expensive for smaller farms in comparison to larger ones, allowing them to retain a smaller part of the subsidy they receive. Larger farms are also more likely to be able to afford the services of agronomists specialized in tackling production problems associated with organic farming. In the absence of the technical (and even psychological) support provided by the community of other organic farmers, small producers are likely to be discouraged and to exit production<sup>21</sup>.

These results challenge the idea that small farms, which theoretically should be presented with fewer problems than larger farms for the transition to (certified) organic processes, actually take advantage of the new policies. Hence, it becomes difficult to articulate the claim that the discrepancy between organic and conventional farms is a temporary phenomenon, happening for reasons advanced by the adoption/diffusion framework, which would be ameliorated over time with the growing appearance of organic methods. The same institutional factors allow larger farms to generate super-profits and to receive surplus transfers in the form of pecuniary transfers for the provision of environmental services. This explains the change in the profile of organic farmers: whereas the first explicitly organic farmers in most European countries were smaller farmers, often without previous farming background, entering organic farming out of idealistic motivations, the more recent recruits to organic farming appear to be larger and profitdriven (Padel, 2001; Schermer, 2003, 2008; Bartel-Kratochvil and Schermer, 2008; Konstantinidis, 2012; Herre, 2013). Thus, the organic sector develops forms of production which deviate more and more from the social and environmental ideals of the more radical segments of the organic movement. Hence, the creation of large farms which specialize in monocultures and sell in distant markets, but abstain from using chemicals and pesticides, can be considered evidence of the "conventionalization" of organic farming in Europe, a phenomenon that has been clearly documented for the US, most prominently by Julie Guthman<sup>22</sup> (Buck et al. 1997; Guthman, 1998, 2004), but whose presence in European agriculture has been rejected by a series of authors (Michelsen, 2001; Campbell and Liepins, 2001, Kaltoft, 2001).

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 $<sup>^{21}</sup>$  This was the case in certain regions of Austria in the late 1990s and in Greece between 2008 and 2010

<sup>&</sup>lt;sup>22</sup> See also Allen and Kovach (2000). Michael Pollan also presents clear images of *conventionalized* organic agriculture (Pollan, 2005).

Using a class-analytic lens, we can understand certification expenses, agronomists' fees, and merchant and financial profits in exchange for access to markets and liquidity respectively as different claims on the surplus produced by farmers that are then transferred outside the agricultural sector (Resnick and Wolff, 1987). Capitalist farms are more effective in retaining a larger part of their surplus value that they produce as opposed to smaller organic farms, which are squeezed by these payments. However, it is significant to note that there is no technical reason why organic farming should be large-scale farming. Strong agricultural cooperatives and other effective forms of farmers' associations could also help decrease the rents farmers pay to certifiers, finance and input providers and merchants, while providing them with the economic and technical support to compete effectively against larger-scale farms. This form of association would empower small farmers, allowing them not to just to experiment with organic farming but to transition successfully and permanently to organic methods of production.

#### 6. Conclusions

This paper shows that the rise of organic agriculture in Europe is not associated with elements of peasant agriculture, but rather with capitalist forms of organization of production. Agricultural policies in the European Union, which focus on increasing the prevalence of organic methods in the European countryside, have uncritically assumed that organic farms would be small farms. By doing so, they have missed that the organic sector of the EU has created new opportunities for large farms, therefore not delivering the employment gains frequently associated with organic farming. Thus, organic farms in the EU are larger in terms of farm size and more mechanized than conventional farms, disproving the association between small-scale farming and organic methods, which is often held as an axiomatic truth. Furthermore, organic farms use labor less intensively than conventional farms, casting doubt on the efficacy of organic farming in increasing labor demand in marginalized communities and acting as an effective tool for keeping rural residents in the countryside. Finally, organic farms are more likely to be corporate farms than their conventional counterparts.

The problem, however, does not lie in organic farming *per se*. For small farms to make a successful transition to organic methods, they need to be effective in retaining a larger part of the surplus that they produce. Large capitalist production is not the only way to

achieve this outcome: another potent way could be through agricultural cooperatives and other forms of farmer associations. These forms of organization would assist their members in getting access to the market, cheap certification, equipment and technical assistance, better terms of financing investment, as well as emotional support from others who experience the same challenges as they do. Such associations could also move beyond advancing the position of their members and effectively enforce high standards in the treatment of labor, while helping Europe move towards more ecologically and socially sustainable methods of production. Finally, these forms of organization could empower farmers and provide a much-needed example for European workers even outside the agricultural sector by illustrating that it is possible to find collective solutions to shared problems.

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# **TABLES**

Table 1: Percent of wage labor in European agriculture, 1973-2012

	1973	1979	1990	1993	1995	1997	2000	2003	2005	2007	2010	2012
EU27							18.5	20.0	20.5	21.5	23.2	23.7
EU25							23.3	23.5	24.1	24.8	25.6	25.9
EU15				25.1	25.7	26.0	28.4	28.6	29.9	31.0	32.5	33.2
EA12				24.3	24.9	25.3	28.0	28.2	29.6	30.7	32.3	32.9
Austria		8.8	7.3	8.2	6.5	7.2	8.0	9.3	9.9	11.6	12.7	13.9
Belgium	9.8	9.0	11.9	12.9	14.3	13.2	15.2	18.0	15.3	15.0	16.5	18.2
Bulgaria							10.3	10.3	13.3	14.8	17.1	17.1
Cyprus							19.5	21.9	27.2	26.6	28.7	28.9
Czech Rep.							84.9	84.3	82.0	71.9	75.9	75.6
Denmark	17.9	20.8	26.4	27.1	27.5	29.7	31.7	35.0	35.6	39.6	45.7	46.9
Estonia					53.7	38.0	26.0	38.9	38.1	41.0	47.2	47.6
Finland		2.6	3.7	3.9	8.7	9.2	15.0	17.7	17.4	17.7	19.5	21.6
France	16.7	16.8	19.2	21.4	23.1	25.3	28.8	30.2	31.2	31.8	33.1	33.9
Germany				31.0	31.3	33.0	33.9	35.4	36.4	36.6	41.0	41.5
Greece			8.8	11.9	13.7	13.3	15.8	19.9	18.9	18.7	18.7	19.4
Hungary					23.1	18.8	21.2	21.3	21.9	24.2	23.9	24.7
Ireland			9.8	8.8	9.6	8.7	8.9	8.8	4.7	9.3	7.7	7.7
Italy			36.3	35.0	32.8	30.2	30.7	28.6	34.1	36.1	35.7	37.5
Latvia						16.0	13.3	14.5	14.0	17.7	19.0	19.4
Lithuania						31.6	21.2	21.2	23.0	25.7	27.1	27.0
Luxembourg	4.7	5.2	10.0	11.1	12.2	13.0	14.0	15.0	17.5	15.8	21.6	23.7
Malta			3.9	4.3	6.5	6.7	6.4	7.0	9.8	9.5	10.2	10.2
Netherlands			27.0	29.3	30.4	30.8	33.6	36.7	37.7	40.2	40.5	40.8
Poland						7.3	6.2	5.9	5.7	6.3	5.4	5.4
Portugal		14.6	17.0	17.9	19.1	18.1	16.3	16.5	18.2	17.6	19.1	18.3
Romania						10.4	6.3	9.9	9.4	9.6	12.8	14.2
Slovakia					62.5	56.4	55.8	58.7	57.5	55.9	71.8	71.6
Slovenia					5.5	5.6	6.5	8.3	9.4	7.9	10.8	11.3
Spain			27.8	26.4	28.3	31.3	38.6	37.9	37.2	38.6	41.6	41.3
Sweden	25.2	26.2	28.5	28.5	28.4	25.7	27.5	29.2	30.3	30.3	30.3	30.3
UK	45.6	44.8	40.3	38.4	37.6	37.0	35.9	34.3	34.3	34.4	35.1	35.5

Table 2: Average farm size (in ha), by type of farm

	20	000	20	003	20	005	20	007	20	010
	Conv	Org								
EU-27							12.3	40.4	13.8	47
EU-25					15.7	42.4	16.4	40.6	19.2	46.9
EU-15	18.4	33.4	19.3	40.1	20.5	39.8	21.2	38	23.1	41.2
Austria	16.7	20	18.4	21.3	18.7	22.9	18.9	22.3	18.6	22.8
Belgium	22.4	43	25.2	43.8	26.7	45.3	28.4	52.9	31.3	56.5
Bulgaria			4.4		5.1	64.3	6.2	84.7	12	82.4
Cyprus			3.5	5.6	3.3	6.2	3.6	8	3	7.9
Czech Rep.			75.7	402.6	79.7	398.6	84.5	334.6	147	227.5
Denmark	45.3	56	54.2	63.3	52	61.5	59.2	68.3	61.9	80.8
Estonia			21.1	86.6	28.9	70.2	37.4	73.3	45.4	92.7
Finland	27.1	31.4	29.7	34.2	31.8	36.3	33.3	39.7	35.4	44.8
France	41.9	46.9	45.1	56.5	48.5	60.2	52	59.8	54	55.3
Germany	36	51.1	40.8	55.2	43.2	56.4	45.2	58.5	55.6	60.2
Greece	4.4	4.8	4.7	11.7	4.7	12.9	4.5	10.7	4.6	14
Hungary	4.6	68.8	5.4	197.6	5.7	193	6.5	350.3	7.6	346.7
Ireland	31.5	26.8	31.7	29.3	31.8	34.2	32.2	38.3	35.7	36.9
Italy	5.8	18	6.4	19.6	7	21.5	7.2	24.3	7.4	27.5
Latvia	10.3	7.6	11.6	36.3	13	64.8	15.7	44.8	20	64.3
Lithuania			9.1	90.6	10.9	41.7	11.1	71	12.9	85.3
Luxembourg	45.3	51.5	52.3	52.8	52.6	58.2	56.8	63.8	59.7	56.7
Malta			1		0.9		0.9		0.9	
Netherlands	19.9	30.7	23	58.4	23.7	40.4	24.7	42.8	25.8	38.1
Poland					5.9	23	6.4	25.5	9.4	31.6
Portugal	9	145.8	10	157.7	10.9	172	12.1	127.1	11.7	109.2
Romania			3.1		3.3	143.2	3.5	19	3.4	70.6
Slovakia	19.7	854.8	28.6	1402	26.7	737.4	26.5	588.1	70.9	607.1
Slovenia	5.6	8.6			6.2	13.9	6.3	15.9	6.2	15.4
Spain	20.1	40.1	21.7	67.8	22.6	55.2	23.3	57.9	23.5	55.3
Sweden	36	51.4	44.7	50.8	40.3	89.9	40.6	97.4	39.9	97.8
UK	66.6	222.1	56.1	187.6	54.4	177.9	52.7	154	82.4	171.1

Table 3: Average farm size (in ha), by type of farming activity –  $2010\,$ 

			Perma	nent									Mixed		Mixed	crop-
	Field C	rops	Crops		Grazin	ng	Hortic	ulture	Granivo	orous	Mixed	crops	livesto	ck	livesto	ck
	Conv	Org	Conv	Org	Conv	Org	Conv	Org	Conv	Org	Conv	Org	Conv	Org	Conv	Org
Austria	26.1	33.3	8.2	17.6	15.9	20.7	3.9	9.2	24.3	20.8	35.6	38.6	13.8	16.9	19.3	30
Belgium	34.1	82	15.3	17.3	34.3	63.9	7.7	12.2	17.9	24.3	42.9	57.4	40.9	61.3	47.3	80.8
Bulgaria	58.4	150.3	2.1	25.2	3.3	33	1.2	85	1		5.6	48	0.8		2.7	158
Cyprus	12.4	30.7	1.2	4.2	12.9	19	4.5	2	1.5		5	10	2.7		2.8	3
Czech Rep.	154.6	191.2	12.6	43.3	75.8	224.8	14.6		57.1		236.3	312	329.1	290	339.4	376.1
Germany	71.1	62.3	9.1	16.7	47.6	60.3	7.2	13.7	53.5	37.8	45.5	51	67.5	100.3	102.3	88.7
Denmark	56.8	54.3	27.5	25.5	55.2	105.6	21.1	47.6	139.3	78.4	87.2	86.8	115.5	61.8	67.9	81
Estonia	54.5	86.8	8.1	15.6	77.8	116.7	8.7	12	22		10.3	20.2	37.4	33.5	34.8	66.6
Greece	8.1	24.9	2.1	6.6	14.7	36.8	2.9	6.6	1.8	12.4	5.9	16.2	5.5	19.7	6.6	22.9
Spain	47.9	100.5	8.4	25.2	41.4	117.2	7.3	14.5	18.2	56.1	28.2	77.8	39.4	129.7	37.8	112.7
Finland	32.3	34.6	8.2	12.8	41.2	60.6	12.5	15.1	62.6	67.5	32.1	25.7	86.1	76	66.8	55.1
France	75.6	63.4	14.9	24	59.3	80.3	8.2	9	33.6	29.6	40.9	27.9	64.9	76.1	76.6	65.5
Hungary	22.6	278.2	1.6	34.1	16.8	892.8	2.9	68.5	0.7	41.5	8.2	184.9	8	833	8.9	701.3
Ireland	59.4	52.4	24		32.6	35.9	14.2	10	24.4		26.1	33	34.6	21.5	56.5	47.8
Italy	12.3	39.7	2.8	13.1	24.5	64.7	3.8	11.6	18.9	28.4	7	25.2	17.7	44.7	13.7	41
Lithuania	21	111.6	6.9	29.2	14.3	78	3.2	8	9.6		3.9	40.9	6.5	39.5	12.2	74.3
Luxembourg	32.9		4.4		75.9	76.7	15		68		49		69		71.2	54
Latvia	25	108.5	11.3	20.3	19.9	61.5	14.3	18	7.5	25.7	18.1	28	13.2	36.7	21.9	56.1
Netherlands	37.9	43.8	12.4	6.8	28	52	9.2	12.9	11.5	9.1	46.9	52.3	30.1	32.5	41.9	35.7
Poland	9.2	48.2	5.2	28.5	13.9	33.9	5.4	32.5	10.1	31.4	6.4	27.2	9.6	14.4	10	19.8
Portugal	19.4	35	5.2	28.1	32.9	268.3	2.9	8	4.7		5.8	15.7	7.4	96	9.4	236.8
Romania	8.2	397.7	1.8		4	12.9	1.7		0.4		2.8		2.3	44	2.3	229
Sweden	37.6	88.2	10.5	9.5	38.5	99.7	21.3	25.3	89	78.8	84.3	65.9	73.6	137.3	86.8	129.6
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Slovakia	75.6	753.2	21.1	55	77.7	522.6	29.2		8.5		86.2		40.7	481	90.4	780.7
UK	104.1	180.1	30.7	30.5	75.5	171	18.1	22.3	30.4	89.1	81.3	101.5	40.8	137.4	124.7	250

Table 4: Share of Area and Holdings, by land size - 2010 (EU-27)

		% Area	%	Holdings
	All	Organic	All	Organic
Below 2 ha	2.4	0.2	46.9	0.6
2-4.99 ha	4.4	1.1	20.1	12.4
5-9.99 ha	5.3	3	10.9	16.6
10-19.9 ha	7.4	6.9	7.5	19.6
20-29.9 ha	5.4	6.1	3.1	10.6
30-49.9 ha	8.9	10.7	3.3	11.8
50-99.9 ha	16.9	19.6	3.3	12
Over 100 ha	50.1	52	2.7	10.6

Table 5: Share of Area and Holdings for farms above 100 ha – 2010, by country

		% Area	%	Holdings
	All	Organic	All	Organic
Austria	18.4	13	1.9	2.2
Belgium	24.6	30.1	5.3	13.3
Bulgaria	82.4	14.9	1.5	7.7
Cyprus	16.7	0	0.3	0
Czech Rep.	88.6	87.3	19.3	35.7
Germany	55.1	55.7	11.2	12.8
Denmark	66.1	72	19.2	25.7
Estonia	73.2	74.1	8.7	24.8
Greece	7.2	13.5	0.2	1.3
Spain	55.1	51.8	5.2	14.8
Finland	24.6	31.6	6	9.5
France	59.1	47.8	18.3	16.1
Hungary	64.7	84.8	1.3	42.4
Ireland	23	3.2	3.4	1.8
Italy	26.2	31.1	1	5.1
Latvia	41.6	63.6	1.9	22.9
Luxembourg	50.4	31.9	20	14.3
Lithuania	47	56.5	3.1	14.7
Malta	0	0	0	0
Netherlands	18.3	14.8	3.1	5.3
Poland	21.6	35.2	0.6	6.5
Portugal	57.7	68.4	2	21.1
Romania	48.9	82.1	0.4	15.1
Sweden	51.8	64.8	11.2	29.4
Slovenia	6.8	11.4	0.1	1.4
Slovakia	91.1	98.2	9.1	82.1
UK	72	78.9	21	44.6

Table 6: Percent of farms renting land, by type

	200	00	200	03	20	05	200	07
	Conv	Org	Conv	Org	Conv	Org	Conv	Org
EU-27							16.9	42.1
EU-25					22.6	42.4	23.6	42.5
EU-15	24.9	37.2	27.5	46.3	22.6	42.4	23.6	42.5

Table 7: Average labor (annual full-time equivalent), by type of farm

	200	00	200	03	200	05	200	07	20:	10
	Conv	Org								
EU-27							0.78	1.32	0.74	1.34
EU-25					0.89	1.44	0.89	1.32	0.91	1.33
EU-15	0.84	1.12	0.89	1.3	0.9	1.37	0.88	1.23	0.82	1.22
Austria	0.88	1.12	0.97	1.18	0.93	1.13	0.95	1.1	0.72	0.85
Belgium	1.17	1.56	1.27	1.74	1.29	1.55	1.3	1.42	1.34	1.65
Bulgaria			1.15		1.12	2	0.95	3	1.05	3.71
Cyprus			0.64	1.1	0.56	1.38	0.6	1.14	0.43	0.87
Czech Rep.			3.37	6.4	3.33	6.22	3.36	5.73	4.63	3.8
Denmark	1.1	1.23	1.2	1.23	1.13	1.14	1.2	1.26	1.2	1.39
Estonia			0.99	1.97	1.28	1.59	1.33	1.59	1.24	1.51
Finland	1.21	1.16	1.23	1.14	1.11	1.1	0.99	1.03	0.86	0.94
France	1.28	1.87	1.33	1.9	1.34	1.9	1.35	1.92	1.33	1.91
Germany	1.26	1.66	1.56	1.77	1.51	1.66	1.49	1.68	1.63	1.69
Greece	0.63	0.74	0.62	1.02	0.61	1.02	0.56	0.84	0.51	0.85
Hungary			0.65	6.91	0.63	6.91	0.62	9.52	0.69	6.8
Ireland	1.16	1.06	1.16	1.15	1.12	1.12	1.13	1.16	1.16	1.26
Italy	0.53	0.91	0.67	1.08	0.7	1.3	0.69	1.11	0.51	1
Latvia	1.01	1.06	1.07	1.86	1.03	2.86	0.94	1.76	0.98	1.93
Lithuania			0.79	5.64	0.85	1.77	0.76	1.89	0.71	1.98
Luxembourg	1.55	2	1.58	1.75	1.58	1.8	1.59	2.2	1.6	2
Malta			0.41		0.37		0.38		0.39	
Netherlands	1.91	2.06	2.02	2.89	1.95	2.48	1.95	2.97	1.95	2.26
Poland					0.89	1.77	0.92	1.57	1.24	1.37
Portugal	1.14	2.34	1.16	2.08	1.14	2.35	1.14	2.29	1.1	1.97
Romania			0.56		0.57	2.29	0.52	0.87	0.39	2.34
Slovakia	1.85	20	1.58	21.8	1.38	15.6	1.24	12.2	2.1	11
Slovenia	1.2	1.36			1.16	1.45	1.06	1.36	0.95	1.3
Spain	0.66	0.83	0.7	1.06	0.74	1.16	0.75	1.04	0.72	1.3
Sweden	0.86	1.08	0.98	1.05	0.88	1.41	0.85	1.47	0.72	1.25
UK	1.43	2.9	1.17	3.06	1.1	2.49	1.04	2.45	1.31	2.15

Table 8: Labor intensity per 10 hectares, by type of farm

	200	00	200	03	200	05	200	07	20:	10
	Conv	Org								
EU-27							0.64	0.33	0.54	0.28
EU-25					0.57	0.34	0.54	0.33	0.47	0.28
EU-15	0.45	0.34	0.46	0.32	0.44	0.34	0.42	0.32	0.35	0.29
Austria	0.52	0.56	0.53	0.55	0.5	0.49	0.5	0.49	0.39	0.37
Belgium	0.52	0.42	0.5	0.41	0.48	0.37	0.46	0.26	0.43	0.29
Bulgaria			2.6		2.2		1.5	1.1	0.87	0.45
Cyprus			1.8	2	1.7	2.2	1.7	1.4	1.4	1.1
Czech Rep.			0.43	0.16	0.4	0.15	0.38	0.17	0.31	0.17
Denmark	0.24	0.22	0.22	0.19	0.22	0.19	0.2	0.19	0.19	0.17
Estonia			0.46	0.24	0.43	0.23	0.35	0.22	0.27	0.16
Finland	0.44	0.37	0.41	0.34	0.35	0.3	0.3	0.26	0.24	0.21
France	0.31	0.4	0.3	0.34	0.28	0.31	0.26	0.32	0.25	0.37
Germany	0.35	0.33	0.38	0.32	0.35	0.29	0.33	0.29	0.29	0.28
Greece	1.4	1.6	1.3	0.87	1.3	0.79	1.2	0.79	1.1	0.61
Hungary			1.2	0.35	1.1	0.32	0.92	0.28	0.91	2
Ireland	0.37	0.4	0.37	0.39	0.35	0.33	0.35	0.3	0.33	0.34
Italy	0.92	0.5	1	0.55	0.97	0.6	0.92	0.46	0.68	0.36
Latvia	1	1.4	0.92	0.52	0.79	0.44	0.59	0.39	0.49	0.3
Lithuania			0.87	0.65	0.77	0.42	0.67	0.27	0.55	0.23
Luxembourg	0.34	0.39	0.3	0.33	0.3	0.31	0.28	0.34	0.27	0.35
Malta			4.1		3.9		4.1		4.2	
Netherlands	0.95	0.67	0.86	0.5	0.82	0.62	0.79	0.72	0.76	0.59
Poland			1.5		1.5	0.77	1.5	0.62	1.3	0.44
Portugal	1.2	0.16	1.1	0.13	1	0.14	0.91	0.18	0.94	0.18
Romania			1.8		1.7	0.17	1.5	0.57	1.1	0.33
Slovakia	0.61	0.27	0.54	0.2	0.51	0.21	0.45	0.2	0.3	0.18
Slovenia	2.1	1.6	1.9		1.9	1.1	1.6	0.85	1.5	0.84
Spain	0.33	0.21	0.32	0.16	0.32	0.21	0.32	0.18	0.31	0.23
Sweden	0.23	0.21	0.22	0.21	0.21	0.16	0.2	0.15	0.18	0.13
UK	0.21	0.13	0.21	0.16	0.2	0.14	0.2	0.16	0.16	0.13

Table 9: Mechanization for organic and conventional farms - 2005

		Conventional	Organic	Difference
		(SD)	(SD)	(SE)
		76	90.7	14.7***
	Tractors, etc	(22.6)	(27.3)	(1.0)
		19.9	26.7	6.8***
All	Irrigation Equipment	(24.1)	(33.6)	(0.8)
Activities		26	32.3	6.3***
	Own cultivators	(22.9)	(34.6)	(1.0)
		10.6	14.6	4.0***
	Own combine harvesters	(13.4)	(24.4)	(0.7)
		87.1	90.7	3.6**
	Tractors, etc	(18.7)	(29.4)	(1.7)
		22.2	27.1	4.9***
Field Crops	Irrigation Equipment	(25.7)	(39.3)	(1.6)
Field Crops		22.4	22.5	0.1
	Own cultivators	(22.2)	(35.4)	(1.8)
		19.9	24.8	4.9***
	Own combine harvesters	(18.3)	(34.1)	(1.8)
		78.1	93.4	15.3***
	Tractors, etc	(21.9)	(31.7)	(1.6)
		9	9.5	0.5
Specialist Grazing	Irrigation Equipment	(15.3)	(24.1)	(0.9)
Livestock		26.8	28.8	2.1*
	Own cultivators	(24.8)	(38.2)	(1.3)
		8.5	9.7	1.1*
	Own combine harvesters	(13.2)	(9.7)	(0.8)

Table 10: Percent of corporate farms, by type of farm

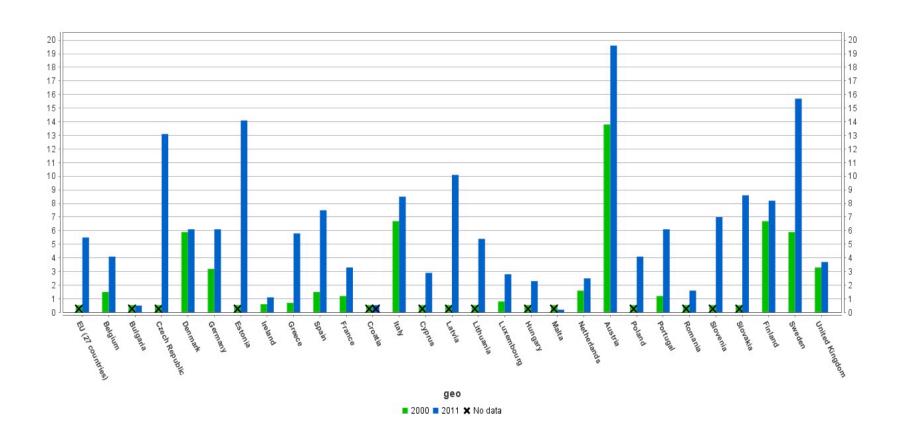
	200	00	20	03	200	05	20	07	20:	10
	Conv	Org								
EU-27							1.9	5.2	2.4	6.1
EU-25					2.4	5.4	2.5	5.2	3.2	6
EU-15	2.7	4	2.9	4.7	3.5	5.3	3.7	5.2	4.4	6.2
Austria	2.5	0.4	2.2	0.6	2.4	0.9	2.7	1.2	2.9	0.8
Belgium	3.9	8.6	6.1	11.3	6.8	14.5	7.8	14.3	9.9	12.9
Bulgaria			0.6		0.6	33.3	0.7	18.2	1.4	35.3
Cyprus			1	10	0.9	7.7	1.1	4.8	1.1	9.7
Czech Rep.			5.9	23.5	6.4	26.7	7.1	26.7	12.8	22.4
Germany	1	3.6	1.1	4.5	1.2	3.7	1.3	4	1.6	4.2
Denmark	0.8	2.3	1.3	3.5	0.7	2	2	3.8	4.6	7.1
Estonia			2.1	7.1	3	10.4	5.9	14	8	22.6
Greece	0.1	0	0.1	1.6	0.1	1	0.1	0.3	0.1	0.5
Spain	4	7.2	4.4	9	4.7	7.8	5.3	10.6	6	11
Finland	1	1.6	1.4	1.6	1.4	1.2	1.5	2.5	2	2.4
France	12.1	18.4	14.1	21.3	16.3	22.6	18.8	24	21.6	27.4
Hungary	0.9	6	1	17.5	1.1	19.5	1.2	40.8	1.6	23.1
Ireland	0.1	0.6	0.1	0	0.1	0	0.1	0	0.2	1.1
Italy	0.7	1.5	0.7	1.5	1.6	3.6	0.9	3.1	1	2.6
Lithuania			0.2	8.3	0.2	2.5	0.2	2.9	0.3	3.2
Luxembourg	2.1	0	1.2	0	1.7	0	1.8	0	2.3	16.7
Latvia	0.2	0.1	0.1	0	0.1	0	0.1	0	0.1	0
Netherlands	4.3	7	4	8.8	4.9	10.1	5.1	9.5	5.8	8.2
Poland					0.1	1.3	0.2	1.3	0.3	0
Portugal	1.6	14.8	1.8	15.6	2.1	15.9	2.3	16.8	2.5	23.5
Romania			0.5		0.4	22.2	0.4	2.4	0.8	12.7
Sweden	6.6	7.8	7.4	6.8	6.5	13.9	6.1	15	7	13
Slovenia	0.1	0			0.1	0	0.2	0	0.3	1.1
Slovakia	2.3	66.7	2.2	83.3	2.6	85.7	2.8	63.2	8.7	63.3
UK	2.9	7.7	3.5	9.1	4.4	10	5.4	12.5	3.9	5.4

Table 11: Share of specialist and mixed farms, by type of farming activity

		20	00		2010			
	Convent	ional	Organ	nic	Convent	ional	Orgar	nic
	Specialist	Mixed	Specialist	Mixed	Specialist	Mixed	Specialist	Mixed
Austria	84	16	95	5	89	11	92	8
Belgium	72	28	77	23	78	22	83	17
Bulgaria					92	7	82	18
Cyprus					84	16	86	14
Czech Rep.					52	48	84	16
Denmark	74	26	84	16	76	24	80	20
Estonia					83	12	89	11
Finland	89	11	84	16	93	7	95	5
France	79	21	79	21	83	17	82	18
Germany	67	33	67	33	76	23	79	21
Greece	79	21	75	25	82	18	78	22
Hungary	62	38	49	51	78	22	61	39
Ireland	95	5	94	6	97	3	91	8
Italy	82	17	76	24	89	11	84	16
Latvia	48	52	42	58	77	19	77	23
Lithuania					70	29	80	20
Luxembourg	79	21	63	0	90	10	68	0
Malta					73	20		
Netherlands	89	11	88	12	92	8	86	14
Poland					64	35	76	24
Portugal	62	38	37	63	77	22	79	20
Romania					74	23	86	6
Slovakia	47	53	39	40	65	35		15
Slovenia	67	33	77	21	77	23	82	18
Spain	73	19	64	27	87	13	72	28
Sweden	82	18	77	23	89	10	87	13
UK	90	10	87	13	92	8	83	17

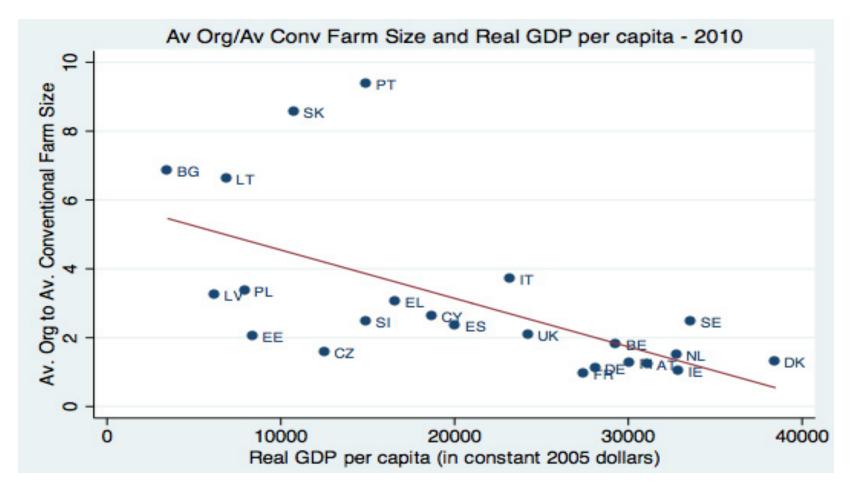
Source: Author's calculations based on Eurostat data. Specialist activities include field crops, horticulture, permanent crops, grazing animals, and granivorous animals. Mixed activities include mixed cropping, mixed livestock, and mixed cropping-livestock activities.

Figure 1: Organic area as share of utilized agricultural area, by country - 2000-2011



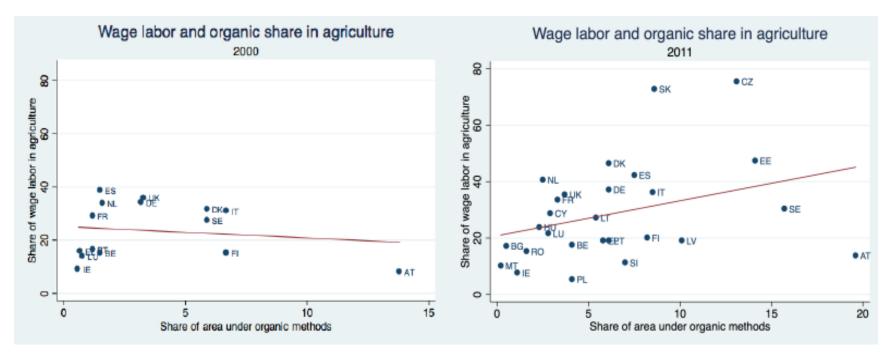
Source: Eurostat website

Figure 2: Ratio of average organic to average conventional farm size and Real GDP per capita – 2010



Source: Author's estimations based on Eurostat data. Outlier countries (Romania, Hungary and Luxembourg) are excluded.

Figure 3: Wage labor and organic share of agriculture, by country – 2000 and 2011



Source: Author's estimations based on Eurostat data